# State of Utah Administrative Rule Analysis

Revised June 2022

	NOTICE OF PROPOSED RULE	
TYPE OF RULE: New; Amendment	; Repeal; Repeal and Reenact _x_	
	Title No Rule No Section No.	
Rule or Section Number:	R590-227	Filing ID: Office Use Only

### Agency Information

	Agen	cy information	
1. Department:	Insurance		
Agency:	Administration		
Room number:	Suite 2300		
Building:	Taylorsville State	Office Building	
Street address:	4315 S. 2700 W.		
City, state and zip:	Taylorsville, UT 84129		
Mailing address:	PO Box 146901		
City, state and zip:	Salt Lake City, UT 84114-6901		
Contact persons:			
Name:	Phone:	Email:	
Steve Gooch	801-957-9322	sgooch@utah.gov	
Please address questions regarding information on this notice to the agency.			

### **General Information**

#### 2. Rule or section catchline:

R590-227. Submitting Annuity Filings

3. Purpose of the new rule or reason for the change (Why is the agency submitting this filing?):

The rule is being changed in compliance with Executive Order 2021-12. During the review of this rule, the department discovered a number of minor issues that needed to be amended.

**4. Summary of the new rule or change** (What does this filing do? If this is a repeal and reenact, explain the substantive differences between the repealed rule and the reenacted rule):

The majority of the changes are being done to fix style issues to bring the rule text more in line with current rulewriting standards. Other changes make the language of the rule more clear, remove the Penalties and Enforcement Date sections, and update the Severability section to use the department's current language. The changes do not add, remove, or change any regulations or requirements.

#### **Fiscal Information**

# 5. Provide an estimate and written explanation of the aggregate anticipated cost or savings to:

### A) State budget:

There is no anticipated cost or savings to the state budget. The changes are largely clerical in nature, and will not change how the department functions.

# B) Local governments:

There is no anticipated cost or savings to local governments. The changes are largely clerical in nature, and will not affect local governments.

C) Small businesses ("small business" means a business employing 1-49 persons):

There is no anticipated cost or savings to small businesses. The changes are largely clerical in nature, and will not affect small businesses.

D) Non-small businesses ("non-small business" means a business employing 50 or more persons):

There is no anticipated cost or savings to non-small businesses. The changes are largely clerical in nature, and will not affect non-small businesses.

**E)** Persons other than small businesses, non-small businesses, state, or local government entities ("person" means any individual, partnership, corporation, association, governmental entity, or public or private organization of any character other than an *agency*):

There is no anticipated cost or savings to any other persons. The changes are largely clerical in nature.

F) Compliance costs for affected persons (How much will it cost an impacted entity to adhere to this rule or its changes?):

There are no compliance costs for any affected persons. The changes are largely clerical in nature.

G) Regulatory Impact Summary Table (This table only includes fiscal impacts that could be measured. If there are inestimable fiscal impacts, they will not be included in this table. Inestimable impacts will be included in narratives above.)

Regulatory Impact Table				
Fiscal Cost	FY2023	FY2024	FY2025	
State Government	\$0	\$0	\$0	
Local Governments	\$0	\$0	\$0	
Small Businesses	\$0	\$0	\$0	
Non-Small Businesses	\$0	\$0	\$0	
Other Persons	\$0	\$0	\$0	
Total Fiscal Cost	\$0	\$0	\$0	
Fiscal Benefits	FY2023	FY2024	FY2025	
State Government	\$0	\$0	\$0	
Local Governments	\$0	\$0	\$0	
Small Businesses	\$0	\$0	\$0	
Non-Small Businesses	\$0	\$0	\$0	
Other Persons	\$0	\$0	\$0	
Total Fiscal Benefits	\$0	\$0	\$0	
Net Fiscal Benefits	\$0	\$0	\$0	

H) Department head comments on fiscal impact and approval of regulatory impact analysis:

The Commissioner of Insurance, Jonathan T. Pike, has reviewed and approved this regulatory impact analysis.

### **Citation Information**

6. Provide citations to the statutory authority for the rule. If there is also a federal requirement for the rule, provide a citation to that requirement:			
Section 31A-2-201	Section 31A-2-201.1		

### **Incorporations by Reference Information**

**A)** This rule adds, updates, or removes the following title of materials incorporated by references (a copy of materials incorporated by reference must be submitted to the Office of Administrative Rules; *if none, leave blank*):

Official Title of Materials Incorporated (from title page)	
Publisher	
Issue Date	
Issue or Version	

B) This rule adds, updates, or removes the following title of materials incorporated by references (a copy of materials incorporated by reference must be submitted to the Office of Administrative Rules; *if none, leave blank*):

	•
Official Title of Materials Incorporated (from title page)	
Publisher	

	Issue Date				
	Issue or Version				
		Public Notice	Informatio	on.	
		comments to the a	gency iden	<b>Intified in box 1.</b> (The public may also request a 302 and Rule R15-1 for more information.)	
A) Comments will I	<u> </u>	ic agency. Occ occi		04/14/2023	
	g (optional) will be he	ld.		0-11-12-2-2-3	
On (mm/dd/yyyy):	g (optional) will be no	At (hh:mm AM/PM):		At (place):	
On (mm/dd/yyyy).		At (IIII.IIIII)		Αι (μασο).	
9. This rule change	MAY become effecti	ve on:	04/21/20	023	
				or its changes effective. It is NOT the effective da	to
INOTE. THE date abo	ive is the date the ager	cy anticipates makin	g the rule of	il its changes effective. It is NOT the effective da	ie.
		Agency Authoriz	ation Inforn	mation	
	e agency for completio	his form is required b	y Sections	63G-3-301, 302, 303, and 402. Incomplete formin the <i>Utah State Bulletin</i> and delaying the first	S
Agency head or designee and title:	Steve Gooch, Public	Information Officer	Date:	02/27/2023	
(2) This rule ap (a) all types of i	e of this rule is to set for plies to: individual and group an	nuities, and variable a	<del>unnuities; an</del>		
	ty contracts issued to no	<del>onresident contract h</del>	olders, includ	ding trusts, when Utah residents are provided cov	erage
ificates of insurance.					
(1) "Certification (2) "Contract" r	e definitions of Section on" means a statement the means the annuity policy	nat the filing being su y including attached o	<del>bmitted is in</del> endorsement	ions shall apply for the purpose of this rule: a compliance with Utah laws and rules. ts and riders; at provide the specific data for the annuitant deta	lline
erage provided and mace (4) "Discretions	ay be titled by the insur ary group" means a grou	er as contract specific up that has been speci	cations, contr fically author	eract schedule, policy information, etc. orized by the commissioner under Section 31A-22	509
(6) "Eligible gro	<del>oup" means a group tha</del>	t meets the definition	s in Sections	the System for Electronic Rate and Form Filings, s 31A 22 502 through 31A 22 508.	
	ent" means a written agr nt and a tax qualification		<del>ı annuıty coı</del>	ntract that alters a provision of the contract, for ex	amp
(8) "File and Us	se" means a filing can b	t 11 cc	d for sale af		
	<del>ns a person who submit</del>		a for sale ar	fter it has been filed with the department.	
(a) a contract;	<del>'hen used as a noun, me</del>	<del>s a filing.</del>		fter it has been filed with the department.  with the department including:	
(b) a form; (c) a document;	<del>rhen used as a noun, me</del>	<del>s a filing.</del>		·	
		<del>s a filing.</del>		·	
— (d) an application	;	<del>s a filing.</del>		·	
(d) an application (e) a report;	;	<del>s a filing.</del>		·	

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(g) an endorsement,  (h) a rider; and
(i) an actuarial memorandum, demonstration, and certification.
(11) "Filing Objection Letter" means a letter issued by the commissioner when a review has determined the filing fails to comply
with Utah law and rules. The filing objection letter, in addition to requiring correction to non compliant items, may request clarification or
additional information pertaining to the filing.
(12) "Filing status information" means a list of the states to which the filing was submitted, the date submitted, and the states'
actions, including their responses.
(13) "Issue Ages" means the range of minimum and maximum ages for which a contract or certificate will be issued.
(14) "Letter of Authorization" means a letter signed by an officer of the licensee on whose behalf the filing is submitted that
designates filing authority to the filer.
(15) "Market type" means the type of contract that indicates the targeted market such as individual or group.
(16) "Order to Prohibit Use" means an order issued by the commissioner that prohibits the use of a filing.
(17) "Rejected" means a filing is:
(a) not submitted in accordance with applicable laws or rules;
(b) returned to the licensee by the department with the reasons for rejection; and
(c) not considered filed with the department.
(18) "Rider" means a written agreement attached to an annuity contract or certificate that adds a benefit, for example, a waiver of
surrender charge, a guaranteed minimum withdrawal benefit and a guaranteed minimum income benefit.
(19) "Type of insurance" means a specific type of annuity including, but not limited to, equity indexed annuity, single premium
immediate annuity, modified guaranteed annuity, deferred annuity, or variable annuity.
(20) "Utah Filed Date" means the date provided to a filer by the Utah Insurance Department that indicates a filing has been accepted.
R590-227-4. General Filing Information.
(1) Each filing submitted must be accurate, consistent, complete and contain all required documents in order for the filing to be
processed in a timely and efficient manner. The commissioner may request any additional information deemed necessary.
(2) A licensee and filer are responsible for assuring that a filing is in compliance with Utah laws and rules. A filing not in compliance
with Utah laws and rules is subject to regulatory action under Section 31A 2 308.
(3) A filing that does not comply with this rule will be rejected and returned to the filer. A rejected filing:
(a) is not considered filed with the department;
(b) must be submitted as a new filing; and
(c) will not be reopened for purposes of resubmission.
(4) A prior filing will not be researched to determine the purpose of the current filing.
(5) The department does not review or proofread every filing.
(a) A filings may be reviewed:
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— (iii) during a regulatory examination or investigation; or
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(b) If a filing is reviewed and is not in compliance with Utah laws and rules, a Filing Objection Letter or an Order to Prohibit Use
will be issued to the filer. The commissioner may require the filer to disclose deficiencies in forms or rating practices to affected insureds.
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(a) Filing corrections are considered informational.
(b) Filing corrections must be submitted within 15 days of the date the original filing was submitted to the department.
(c) A new filing is required if a filing correction is made more than 15 days after the date original filing was submitted to department.
The filer must reference the original filing in the filing description.
(7) If responding to a Filing Objection Letter or an Order to Prohibit Use, refer to R590 227 12 for instructions.
(8) Filing withdrawal. A filer must notify the department when withdrawing a previously filed form, rate, or supplementary
information.
R590-227-5. Filing Submission Requirements.
(1) All filings must be submitted as an electronic filing.
(a) All filers must use SERFF to submit a filing.
(b) All filings must comply with The "NAIC Uniform Life, Accident and Health, Annuity, and Credit Coding Matrix," dated
January 1, 2012, and incorporated by reference. This form is available on the department's website, www.insurance.utah.gov.
(2) A filings must be submitted by market type and type of insurance.
(3) A filing may not include more than one type of insurance, or request filing for more than one licensee.
(4) SERFF Filings.
(a) Filing Description. Do not submit a cover letter. On the General Information tab, complete the Filing Description section with
the following information, presented in the order shown below.

	(i) Certification.
	A. The filer must certify that a filing has been properly completed AND is in compliance with Utah laws and rules.
	B. The following statement must be included in the filing description: "BY SUBMITTING THIS FILING I CERTIFY THAT
	TACHED FILING HAS BEEN COMPLETED IN ACCORANCE WITH UTAH ADMINISTRATIVE RULE R590 227 AND IS
	IPLIANCE WITH APPLICABLE UTAH LAWS AND RULES".
	C. The "Utah Annuity Filing Certification" must be properly completed, signed, and attached to the Supporting Documentation tab.  D. A. Filing will be princed if the configuration in following an incomplete.
	D. A filing will be rejected if the certification is false, missing, or incomplete.
	E. A false certification may subject the licensee to administrative action.
	(ii) Provide a description of the filing including:
	(A) the intent of the filing; and
	(B) the purpose of each document within the filing.
	(iii) Indicate if the filing:
	(A) is new;
	(B) has been submitted with the Interstate Insurance Product Regulation Commission (IIPRC);
	(C) is replacing or modifying a previous submission; if so, describe the changes made, if previously rejected or withdrawn, the
reasons i	for rejection or withdrawal, and the previous Utah Filed Date or the HPRC Date;
	(D) includes documents for informational purposes; if so, provide the Utah Filed Date; or
	(E) does not include the base policy; if so, provide the Utah Filed Date of the base policy and describe the effect on the base policy.
	(iv) Identify if any of the provisions are unusual, controversial, or have been previously objected to, or prohibited, and explain why
	ision is included in the filing.
	(v) Explain any change in benefits or premiums that may occur while the contract is in force.
	(vi) List the issue ages, which means the range of minimum and maximum ages for which a policy will be issued.
	(vii) List the minimum initial premium.
	(viii) Identify the intended market for the filing, such as senior citizens, nonprofit organizations, association members, corporate
	oank owned, etc.
	(b) Domiciliary Approval and Filing Status Information. All filings for a foreign licensee must include on the Supporting
	ntation tab:
	(i) copy of domicile approval for the exact same filing; or
	(ii) filing status information which includes:
	(A) a list of the states to which the filing was submitted;
	(B) the date submitted; and
	(C) summary of the states' actions and their responses; or
CTATE	(iii) if the filing is specific to Utah and only filed in Utah, then state, "UTAH SPECIFIC NOT SUBMITTED TO ANY OTHER"
STATE.	
	(c) Group Questionnaire or Discretionary Group Authorization Letter. A group filing must attach to the Supporting Documentation
tab eithe	
	(i) signed and fully completed "Utah Life and Annuity Group Questionnaire"; or
-	(ii) copy of the Utah Life and Annuity Discretionary Group Authorization letter.
	(d) Letter of Authorization.
	(i) When the filer is not the licensee, a letter of authorization from the licensee must be attached to the Supporting Documentation
<del>tab.</del>	
	(ii) The licensee remains responsible for the filing being in compliance with Utah laws and rules.
	(e) Statement of Variability.
	(i) A statement of variability must be attached to the Supporting Documentation tab and certify:
	(A) the final form will not contain brackets denoting variable data;
	(B) the use of variable data will be administered in a uniform and non discriminatory manner and will not result in unfair
discrimi	·
	(C) the variable data included in this statement will be used on the referenced forms;
	(D) any changes to variable data will be submitted prior to implementation.
	(ii) Variable data are denoted in brackets and are defined, either by imbedding in the form, or by a separate form identified by its
own for	n number and edition date. Variable data submitted as a separate form must be in a manner that follows the construction of the form,
	and paragraph, or page and footnote.
oy page	(iii) Variable data must be reasonable, appropriate and compliant.
	(iv) Use of unauthorized variable data is prohibited.
-	(f) Annuity Report. All annuity filings must include a sample annuity annual report.
	(g) Items being submitted for filing.
-	(i) All forms must be attached to the Form Schedule tab.
4.1	(ii) All rating documentation, including actuarial memorandums and rate schedules, must be attached to the Rate/Rule Schedule
<del>tab.</del>	
-	(iii) Actuarial Memorandum, Demonstration, and Certification of Compliance. An actuarial memorandum, demonstration of

compliance, and a certification of compliance with Utah law are required in individual and group life insurance filings. The memorandum
must be currently dated and signed by the actuary. The memorandum must include:
(A) description of the coverage in detail;
(B) demonstration of compliance with applicable nonforfeiture and valuation laws; and
<ul> <li>(C) a certification of compliance with Utah law.</li> <li>(5) Refer to each applicable Section of this rule for additional procedures on how to submit forms and reports.</li> </ul>
(3) Refer to each applicable section of this full for additional procedures on now to stionint forms and reports.
R590-227-6. Procedures for Filings.
(1) Forms in General.
(a) Forms are "File and Use" filings.
(b) Each form must be identified by a unique form number. The form number may not be variable.
(c) Forms must contain a descriptive title on the cover page.
(d) Forms must be in final printed form or printer's proof format. Drafts may not be submitted.
(e) Blank spaces within the form must be completed in John Doe fashion to accurately represent the intended market, purpose, and
<del>use.</del>
(i) If the market intended is for the senior age market, the form must be completed with data representative of senior annuitants.
(ii) All John Doe data in the forms including the data page must be accurate and consistent with the actuarial memorandum, the
application, and any marketing materials, as applicable.
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(a) Each application or enrollment form may be submitted as a separate filing or may be filed with its related policy or certification.
filing.
(b) If an application has been previously filed or is filed separately, an informational copy of the application must be included with
the policy or certificate filing.
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(a) Each type of annuity must be filed separately.
(b) A contract filing consists of one contract form, including its related forms, such as an application, data page, rider of
endorsement, and actuarial memorandum.
(c) A contract data page must be included with every contract filing.
(d) Only one contract form for a single type of insurance may be filed.
(e) A contract data page that changes the basic feature of the contract may not be filed without including the entire contract form in
the filing.
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(a) Related riders or endorsements may be filed together.
(b) A single rider or endorsement that affects multiple forms may be filed if the Filing Description references all affected forms.
(c) A rider or endorsement that is based on morbidity risks such as critical illness or long term care, is considered accident an
health insurance and must be filed in accordance with Rule R590-220, "Accident and Health Insurance Filings".
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(i) a listing of all base contract form numbers, title and Utah Filed Dates; and
(ii) a description of how each filed rider or endorsement affects the base contract.
— (iii) a sample data page with data for the submitted form.
(e) Unrelated endorsements may not be filed together.
R590-227-7. Additional Procedures for Fixed Annuity Filings.
(1) Insurers filing annuity forms are advised to review the following code sections and rules prior to submitting a filing:
(a) Section 31A 21 Part III, "Specific Clauses in Contracts;"
(b) Section 31A 22 Part IV, "Life Insurance and Annuities;"
(c) R590 93, "Replacement of Life Insurance and Annuities;"
(d) R590-96, "Annuity Mortality Tables;" and
(e) R590 191, "Unfair Life Insurance Claims Settlement Practice."
(2) Every filing of an individual annuity contract, rider or endorsement providing benefits, and every group annuity filing including
certificates that are marketed individually, shall include an actuarial memorandum, a demonstration, and a certification of compliance with
nonforfeiture and valuation laws. Refer to the following:
(a) Section 31A 22 409, "Standard Nonforfeiture Law for Deferred Annuities;" and
(b) Section 31A 17 Part V, "Standard Valuation Law."
(3) When submitting annuity filings the General Information Tab must:
(a) identify the specific subsection of the Utah nonforfeiture law, which applies to the submitted annuity;
(b) describe the basic features of the form submitted;
(c) identify and describe the interest earning features; including the guaranteed interest rate, the guaranteed interest terms, and an
market value adjustment feature;
(d) describe the guaranteed and nonguaranteed values including any bonuses;

(e) describe all charges, fees and loads; (f) list and describe all accounts, options and strategies, if any; (g) identify whether the accounts are fixed interest general accounts, registered separate accounts including modified guaranteed (h) describe any restrictions or limitations regarding withdrawals, surrenders, and the maturity date or settlement options. (4) The contract must be complete with a sample specification page attached. (5) The actuarial memorandum must: (a) be currently dated and signed by the actuary; (b) identify the specific subsections of the Utah nonforfeiture law which applies to the submitted annuity; (c) describe all contract provisions in detail, including all guaranteed and non-guaranteed elements, that may affect the values; (d) identify the guaranteed minimum interest crediting rates; (e) describe in detail the particular methods of crediting interest, including: (i) guaranteed fixed interest rates; and (ii) guaranteed interest terms. (f) specifically identify, describe and list all charges and fees, including loads, surrender charges, market value adjustments or any other adjustment feature; (g) describe in detail all accounts and factors that are used to calculate guaranteed minimum nonforfeiture values and minimum eash surrender values in the contract and the elements used in the calculation of the minimum values required by the law; and (h) include the formulas used to calculate the minimum guaranteed values provided by the contract and the formulas used to calculate the minimum guaranteed values required by the applicable subsections of the nonforfeiture law. (6) The actuarial demonstration must: (a) compare minimum contract values with minimum nonforfeiture values; (b) be based on representative premium patterns, for flexible premium products use both a single premium and level premium payment, and for both age 35 and age 60 or the highest issue age if lower; (c) numerically demonstrate that the values based on the guaranteed minimum interest rates, the maximum surrender charges, fees, loads, and any other factors affecting values, provide values that are in compliance with the Standard Nonforfeiture Law using both the retrospective and the prospective tests, each test must be clearly identified, and include the following: (i) For the retrospective test, describe the net consideration and the interest rates used in the accumulation. Numerically compare the guaranteed contract values with the minimum values required by the nonforfeiture law. (ii) For the prospective test, identify the maturity value and the interest rate used for each respective year to determine the present value. Numerically compare the guaranteed contract values with the minimum values required by the nonforfeiture law. (7) The actuarial certification of compliance must be currently dated and signed by the actuary. The certification must state that the formulas used and values provided are in compliance with Utah laws and rules. R590-227-8. Additional Procedures for Group Annuity Filings. (1) A filer submitting group annuity filings are advised to review the following code sections and rules prior to submitting a filing: (a) Section 31A 21 Part III, "Specific Clauses in Contracts;" (b) Section 31A 22 Part IV, "Life Insurance and Annuities;" (c) Section 31A 22 Part V, "Group Life Insurance;" and (d) R590-191, "Unfair Life Insurance Claims Settlement Practice." (2) A group contract must be included with each certificate filing along with the master application and enrollment form. (3) Actuarial Memorandum. An actuarial memorandum must be included in all group annuity filing describing the features of the contract and certifying compliance with applicable laws and rules. (4) Eligible Groups. A filing for an eligible group must include a completed "Utah Life and Annuity Group Questionnaire." (a) A questionnaire must be completed for each eligible group under Sections 31A-22-502 through 508. (b) When a filing applies to multiple employer employee groups under Section 31A 22 502, only one questionnaire is required to be completed. (5) Discretionary Group. If a group is not an eligible group, then specific discretionary group authorization must be obtained prior to submitting the filing. If a filing is submitted without discretionary group authorization, the filing will be rejected. (a) To obtain discretionary group authorization a "Utah Life and Annuity Request For Discretionary Group Authorization" must be submitted and include all required information. (b) Evidence or proof of the following items is considered in determining acceptability of a discretionary group: (i) existence of a verifiable group; (ii) that granting permission is not contrary to public policy: (iii) the proposed group would be actuarially sound; (iv) the group would result in economies of acquisition and administration which justify a group rate; and (v) the group would not present hazards of adverse selection. (c) Discretionary group filings that do not provide authorization documentation will be rejected. (d) Any changes to an authorized discretionary group must be submitted to the department, such as; change of name, trustee, domicile state, within 30 days of the change.

(a) The commissioner may periodically re-avaluate the group's outhorization
(e) The commissioner may periodically re evaluate the group's authorization.
R590-227-9. Additional Procedures for Variable Annuity Filings Procedures.
(1) Insurers submitting variable annuity filings are advised to review the following code sections and rule prior to submitting a
filing:
(a) Section 31A 22 411, "Contracts Providing Variable Benefits;" and (b) R590 133, "Variable Contracts."
(2) A variable annuity contract must have been previously approved or accepted by the licensee's state of domicile before it is
submitted for filing in Utah.
(3) Information regarding the status of the filing of the variable annuity with the Securities and Exchange Commission must be
included in the filing.
(4) The description and the actuarial memorandum must:
(a) describe the type of accounts available in the contract; and
(b) identify those accounts that are separate accounts, including modified guaranteed annuities, and those accounts that are general accounts.
(5) The actuarial memorandum must describe all contract provisions in detail, including all guaranteed and non-guaranteed elements
that may affect the values.
(6) The actuarial demonstration must numerically demonstrate compliance with the applicable nonforfeiture laws:
(a) for variable annuities, including modified guaranteed annuities, pursuant to Section 31A 22 411;
(b) for fixed interest general accounts pursuant to 31A 22 409, identify and describe all guaranteed factors that affect values,
including:
(i) the guaranteed minimum interest rate; and (ii) the maximum surrender charges and loads.
(7) An actuarial certification of compliance with applicable Utah laws and rules must be included in the filing.
(8) A filing for a rider that provides benefits, such as guaranteed minimum death benefit and guaranteed minimum withdrawal
benefit, must include an actuarial memorandum.
(9) A prospectus is not required to be filed.
R590-227-10. Classification of Documents.
(1) In accordance with Section 63G 2 305, the only information the commissioner may classify as protected is:  (a) information deemed to be a trade secret. Trade secret means information, including a formula, pattern, compilation, program,
device, method, technique, or process, that:
(i) derives independent economic value, actual or potential, from not being generally known to, and not being readily ascertainable
by proper means by, other persons who can obtain economic value from its disclosure or use; and
(ii) is the subject of efforts that are reasonable under the circumstances to maintain its secrecy; or
(b) commercial information and non-individual financial information obtained from a person if:
(i) disclosure of the information could reasonably be expected to result in unfair competitive injury to the person submitting the
information or would impair the ability of the commissioner to obtain necessary information in the future; and  (ii) the person submitting the information has a greater interest in prohibiting access than the public has in obtaining access.
(a) the person submitting the information under Subsection (1)(a) or (b) and claiming that such is or should be protected shall
provide the commissioner with the information in Subsection 63G 2 309(1)(a)(i).
(a) The filer shall request protected classification for the specific document the filer believes qualifies under Subsections 63G 2
305(1) or (2) when the filing is submitted; and
(b) the request shall include a written statement of reasons supporting the request that the information should be classified as
protected.
(3) Once the filing has been received, the commissioner will review the documents the filer has requested to be classified as
protected to determine if the request meets the requirements of Subsections 63G 2-305(1) or (2).  (a) If all the information in the document meets the requirements for being classified as protected and the required statement is
included, the document will be classified as protected and the information will not be available to the public.
(b) If all the information in the document does not meet the requirements for being classified as protected, the commissioner will
notify the filer of the denial, the reasons for the denial, and the filer's right to appeal the denial. The filer has 30 days to appeal the denial as
allowed by Section 63G 2 401.
(c)(i) Despite the denial of protected classification, the commissioner shall treat the information as if it had been classified as
protected until:
(A) the 30 day time limit for an appeal to the commissioner has expired; or
(B) the filer has exhausted all appeals available under Title 63G, Chapter 2, Part 4 and the document has been found to be a public document.
(ii) During the 30 day time limit to appeal or during the appeal process, the filer may withdraw:
(A) the filing; or
(B) the request for protected classification.

(d) If the filer combines, in a document, information it wishes to be classified as protected with information that is public, the document will be classified as public.

### R590-227-11. Responses.

- (1) Response to a Filing Objection Letter. When responding to a Filing Objection Letter a filer must:
- (a) provide an explanation identifying all changes made;
  - (b) include an underline and strikeout version for each revised document;
- (c) a final version of revised documents that incorporate all changes; and
- (d) for filing submitted in SERFF, attached the documents in Subsections R590 227 11(1)(b)(c) to appropriate Form Schedule or Rate/Rule Schedule tab.
  - (2) Response to an Order to Prohibit Use.
  - (a) An Order to Prohibit Use becomes final 15 days after the date of the Order.
- (b) Use of the filing must be discontinued no later than the date specified in the Order.
- (c) To contest an Order to Prohibit Use, the commissioner must receive a written request for a hearing no later than 15 days after the date of the Order.
- (d) A new filing is required if the licensee chooses to make the requested changes addressed in the Filing Objection Letter. The new filing must reference the previously prohibited filing.

#### R590-227-12. Penalties.

Persons found, to be in violation of this rule shall be subject to penalties as provided under Section 31A 2 308.

#### R590-227-13. Enforcement Date.

The commissioner will begin enforcing the revised provisions of this rule 15 days from the effective date of this rule.

### R590-227-14. Severability.

If any provision of this rule or its application to any person or situation is held to be invalid, that invalidity shall not affect any other provision or application of this rule which can be given effect without the invalid provision or application, and to this end the provisions of this rule are declared to be severable.]

### R590-227-1. Authority.

This rule is promulgated by the commissioner pursuant to Sections 31A-2-201 and 31A-2-201.1.

### R590-227-2. Purpose and Scope.

- (1) The purpose of this rule is to establish procedures for submitting an annuity filing.
- (2) This rule applies to an insurer offering an annuity contract, including a group annuity contract issued to a nonresident contract holder, when a Utah resident is provided coverage under the contract.

### R590-227-3. Definitions.

Terms used in this rule are defined in Section 31A-1-301. Additional terms are defined as follows:

- (1) "Certification" means a statement that a submitted filing is compliant.
- (2) "Compliant" means a filing that is complete and complies with Title 31A, Insurance Code, and Title R590, Administration.
- (3) "Contract" means an annuity policy including attached endorsements and riders.
- (4) "Data page" means the page or pages in a contract or certificate providing the specific data for the annuitant and detailing the coverage provided.
  - (5) "Discretionary group" means a group that is authorized by the commissioner under Section 31A-22-509.
  - (6) "Electronic filing" means a filing submitted using SERFF.
  - (7) "Eligible group" means a group that meets the requirements in Sections 31A-22-501.1 through 31A-22-508.
    - (8) "File and use" means a filing is used, sold, or offered for sale after it is filed with the department.
- (9) "Filing objection letter" means a letter issued by the commissioner when a review of a filing determines the filing is not compliant and may require:
  - (a) correction of non-compliant items;
  - (b) clarification; or
  - (c) additional information related to the filing.
- (10) "Letter of authorization" means a letter signed by an officer of the insurer giving authority to a third party to submit a filing on behalf of the insurer.
- (11) "NAIC Product Coding Matrix" means a numerical coding system developed by the NAIC that provides uniform naming convention, uniform terminology, and uniform description for a type of insurance product in a filing.
  - (12) "Order to prohibit use" means an order issued by the commissioner prohibiting the use of a filing.
- (13) "Qualified actuary" means an individual who is qualified to sign the applicable state of actuarial opinion in accordance with the American Academy of Actuaries qualification standards.
  - (14) "Rejected" means a filing is:

(a) not compliant; (b) returned to the insurer stating the reason for rejection; and (c) not considered filed with the department. (15) "Resubmission" means a correction, modification, or replacement of a previously rejected, withdrawn, or prohibited filing. (16) "SERFF" means the System for Electronic Rate and Form Filing. (17) "Type of insurance" or "TOI" means: (a) a specific type of annuity product identified by the NAIC Product Coding Matrix including equity indexed annuity, single premium immediate annuity, modified guaranteed annuity, deferred annuity, or variable annuity; and (b) a TOI that can be selected in SERFF when submitting a filing in Utah. (18) "Utah filed date" means the date the department indicates a paper filing is accepted. R590-227-4. General Filing Information. (1)(a) A filing shall be accurate, consistent, complete, and contain all required documents. (b) The commissioner may request additional information, as necessary. (2)(a) An insurer is responsible for assuring that any document in a filing is compliant. (b) A filing that is not compliant is subject to regulatory action. (3)(a) A filing that is not compliant may be rejected. (b) A rejected filing: (i) may be resubmitted under a new filing; and (ii) may not be reopened for purposes of resubmission. (4) A prior filing will not be researched to determine the purpose of the current filing. (5) The department does not review every filing. (a) A filing may be reviewed: (i) when submitted; (ii) when a complaint is received; (iii) during a regulatory examination or investigation; (iv) when the department considers a review necessary. (b) If a filing is reviewed and is found not compliant, the commissioner: (i) shall issue a filing objection letter or an order to prohibit use; and (ii) may require the insurer to disclose deficiencies in a form or a rating practice to each affected insured. (6)(a) A correction to a filing in an open status may be made at any time. (b) A correction to a filing in a closed status: (i) may not be made; (ii) requires a new filing; and (iii) shall reference the original filing in the filing description of the new filing. (7) An insurer shall notify the department when discontinuing or withdrawing a previously filed form or supplementary information. (8) If the Utah filed date is used for compliance with this rule, a complete copy with all subsequent amendments, including the Utah filed date, shall be attached as a supporting document. R590-227-5. Filing Submission Requirements. (1) General Filing Requirements. (a) A filing shall be submitted: (i) electronically through SERFF; and (ii) using the NAIC Product Coding Matrix, including the: (A) TOI; and (B) sub-TOI. (b) A filing may not include more than one: (i) TOI; or (ii) insurer. (c) A cover letter may not be submitted with a filing. (2) SERFF Filings. (a) Filing Description. The filing description on the general information tab shall contain the following information, in the sequence listed. (i) Provide a summary, including: (A) the intent of the filing; and (B) the purpose of each document within the filing. (ii) Indicate if the filing: (A) is a first-time filing; (B) is a new form revising an existing form;

- (C) is a new form that is substantially similar to an existing form;
- (D) is a resubmission that includes a summary of the changes made and the previous filing's Utah filed date or SERFF tracking number;
  - (E) includes informational documents, referencing the Utah filed date or SERFF tracking number; or
- (F) does not include the contract, and if so, provide the Utah filed date or SERFF tracking number of the contract and each amendment, summarizing the effect on the contract.
- (iii) Identify if any provision is unusual, innovative, controversial, or that was previously objected to or prohibited, and explain why the provision is included in the filing.
  - (iv) List the range of minimum and maximum ages for which the contract will be issued.
  - (v) Indicate if the contract or associated forms have been submitted to the Interstate Insurance Product Regulation Commission.
  - (vi) Indicate and describe any market value adjustment feature.
    - (b) Filing Certification.
  - (i) The insurer shall certify that a filing and all related documents are compliant.
- (ii) The following statement shall be included in the filing description: "BY SUBMITTING THIS FILING I CERTIFY THAT THE ATTACHED FILING HAS BEEN COMPLETED IN ACCORDANCE WITH UTAH ADMINISTRATIVE RULE R590-227 AND IS COMPLIANT WITH APPLICABLE UTAH LAW."
  - (iii) The Utah Life and Annuity Filing Certification shall be attached to the supporting documentation tab.
  - (iv) A filing may be rejected if the certification is false, misleading, or incomplete.
  - (v) A false certification may subject the insurer to administrative action.
- (c) Domiciliary Approval and Filing Status Information. A filing for a foreign insurer shall include on the supporting documentation tab:
  - (i) filing status information, including:
  - (A) a list of states where a similar filing is submitted;
  - (B) the date of submission; and
  - (C) the disposition status or exemption; or
    - (ii) if the filing is specific to Utah and only filed in Utah, include:
  - (A) the phrase "UTAH SPECIFIC NOT SUBMITTED TO ANY OTHER STATE"; and
    - (B) the reason the filing is only filed in Utah.
- (d) Group Questionnaire or Discretionary Group Authorization Letter. A group filing shall attach to the supporting documentation tab:
  - (i) a complete Utah Life and Annuity Group Questionnaire; or
  - (ii) a copy of the discretionary group authorization letter.
    - (e) Letter of Authorization.
- (i) A filing submitted by a third party shall have a letter of authorization from the insurer attached to the supporting documentation tab.
  - (ii) The insurer is responsible for the filing being compliant.
  - (f) Variable Data.
- (i)(A) Variable data is denoted by brackets, and is defined either by embedding the variable data in the form or in a separate form with a unique form number and an edition date.
- (B) Variable data submitted as a separate form shall be in a manner that follows the construction of the form, by page and paragraph, or page and footnote.
  - (ii) A certification statement of variability shall be attached to the supporting documentation tab and shall certify that:
  - (A) the final form will not contain brackets;
- (B) the use of variable data is administered in a uniform and non-discriminatory manner and will not result in unfair discrimination;
  - (C) the variable data is used on the referenced forms; and
  - (D) any changes to variable data shall be filed before implementation.
  - (iii) Any variation of the variable data shall be disclosed, for example "Deductible is \$(xxx.xx) in \$(xxx.xx) increments."
  - (iv) Variable data shall be reasonable, appropriate, and compliant.
  - (v) The use of unfiled variable data is prohibited.
  - (f) Items Submitted for Filing.
    - (i) A form shall be attached to the form schedule tab.
- (ii) All supporting documentation, including actuarial memoranda, shall be attached to the supporting documentation schedule tab.
- (iii) An actuarial memorandum required under Section R590-227-7 or R590-227-9 shall include a certification of compliance with applicable nonforfeiture and valuation laws by a qualified actuary.
- (iv) Underlining and Strikethrough. A resubmission or a new form revising an existing form shall include an underline and strikethrough version of the form and the final form on the form schedule tab.

- (1) Forms in General.
  - (a) A form is a file and use filing.
  - (b) A form shall be identified by a unique form number that may not be variable.
  - (c) A form shall be in final printed form and may not be submitted as a draft.
    - (d) Blank spaces within a form shall be completed to accurately represent the purpose and use.
- (i) If the intended market is for a senior age market, the form shall be completed with data representative of senior annuitants.
- (ii) Any data in a form, including the data page, shall be consistent with the actuarial memorandum, the application, and any marketing materials, as applicable.
  - (2) Application Filing.
  - (a) An application or enrollment form may be submitted as a separate filing or filed with its related contract or certificate filing.
- (b) If an application was previously filed or is filed separately, an informational copy of the application shall be included with the contract or certificate filing.
  - (c) The Utah filed date or SERFF tracking number for the application shall be included in the filing description.
  - (3) Contract Filing.
  - (a) Each TOI shall be filed separately.
- (b) A contract filing consists of one contract form, including the application, data page, rider, endorsement, and actuarial memorandum.
  - (c) A contract data page shall be included with each contract filing.
  - (d) Only one contract filing for a single TOI may be filed.
  - (4) Rider or Endorsement Filing.
    - (a) Related riders or endorsements may be filed together.
- (b) A single rider or endorsement that affects multiple forms may be filed if the filing description references each affected form.
- (c) A rider or endorsement that is based on morbidity risks, such as critical illness or long-term care, is accident and health insurance and shall be filed under Rule R590-220.
  - (d) The filing description shall include:
  - (i) a list of each contract form number, title, and Utah filed date or SERFF tracking number;
  - (ii) a description of how each filed rider or endorsement affects the contract; and
  - (iii) a data page with data for the submitted form.
  - (e) Unrelated riders or endorsements may not be filed together.

### R590-227-7. Additional Procedures for Fixed Annuity Filings.

- (1) An insurer filing an annuity form shall comply with:
- (a) Title 31A, Chapter 21, Contracts in General;
- (b) Title 31A, Chapter 22, Part 4, Life Insurance and Annuities;
- (c) Rule R590-93;
- (d) Rule R590-96; and
- (e) Rule R590-191.
- (2) A filing of an annuity contract, rider, or endorsement shall include an actuarial memorandum that demonstrates compliance with Section 31A-22-409.
  - (3) Actuarial Memorandum.
  - (a) An actuarial memorandum shall be included in each fixed annuity contract filing;
  - (b) The actuarial memorandum shall:
  - (i) identify the specific subsections of the Utah nonforfeiture law that apply to the submitted annuity;
    - (ii) describe each contract provision in detail including any guaranteed and non-guaranteed elements that affect the value;
  - (iii) identify the guaranteed minimum interest crediting rate;
    - (iv) describe the methods of crediting interest, including:
    - (A) guaranteed fixed interest rates; and
    - (B) guaranteed interest terms;
- (v) identify and describe each charge and fee, including loads, surrender charges, market value adjustments, or any other adjustment feature;
- (vi) describe each account and factor used to calculate guaranteed minimum nonforfeiture values and minimum cash surrender values in the contract and the elements used in the calculation of the minimum values; and
- (vii) include each formula used to calculate the minimum guaranteed values provided by the contract and each formula used to calculate the minimum guaranteed values required by nonforfeiture law.
  - (c) The actuarial memorandum shall include a demonstration of compliance with nonforfeiture law that shall:
  - (i) compare a minimum contract value with a minimum nonforfeiture value;
  - (ii) be based on a representative premium pattern and show values for:
  - (A) issue age 35 and age 60; and
  - (B) flexible premium contract, for a single premium and for a level premium; and

- (iii) numerically demonstrate that the values based on the guaranteed minimum interest rate, the maximum surrender charges, fees, loads, and any other factor affecting the value, provide values that are in compliance with the Standard Nonforfeiture Law using both the retrospective and the prospective tests.
  - (d) The actuarial memorandum shall clearly identify the tests in Subsection (3)(c)(iii) and shall include the following:
  - (i) for the retrospective test:
  - (A) describe the net consideration and the interest rates used for the accumulation; and
    - (B) numerically compare the guaranteed contract values with the minimum values required by the nonforfeiture law; and
    - (ii) for the prospective test:
    - (A) identify the maturity value and the interest rate used for each respective year to determine the present value; and
    - (B) numerically compare the guaranteed contract values with the minimum values required by the nonforfeiture law.
    - (e) The actuarial memorandum shall include:
    - (i) a certification of compliance with applicable nonforfeiture and valuation laws by a qualified actuary;
    - (ii) a confirmation that the formulas used and values provided are compliant.

### R590-227-8. Additional Procedures for Group Annuity Filings.

- (1) A group annuity filing shall comply with:
- (a) Title 31A, Chapter 21, Insurance Contracts in General;
- (b) Title 31A, Chapter 22, Part 4, Life Insurance and Annuities;
- (c) Title 31A, Chapter 22, Part 5, Group Life Insurance; and
- (d) Rule R590-191.
  - (2) An insurer shall determine if a group is an eligible group or a discretionary group.
  - (a) Eligible Group.
  - (i) A filing for an eligible group shall include a Utah Life and Annuity Group Questionnaire.
    - (ii) A questionnaire shall be completed for each eligible group under Sections 31A-22-501.1 through 31A-22-508.
- (iii) When a filing applies to more than one employer or employee group, only one questionnaire is required.
  - (b) Discretionary Group.
  - (i) If a group is not an eligible group, specific discretionary group authorization shall be obtained.
  - (ii) If a filing is submitted without discretionary group authorization, the filing shall be rejected.
- (iii) To obtain discretionary group authorization, a compliant Utah Life and Annuity Request for Discretionary Group Authorization shall be submitted.
  - (c) A change to an authorized discretionary group shall be submitted to the department within 30 days of the change.
  - (d) The commissioner may periodically re-evaluate a group's authorization.
  - (e) An insurer shall file a separate discretionary group authorization to add another TOI to a previously authorized group.

# R590-227-9. Additional Procedures for Variable Annuity Filings.

- (1) An insurer submitting a variable annuity filing shall comply with:
- (a) Section 31A-22-411; and
  - (b) Rule R590-133.
  - (2) An insurer submitting a variable annuity contract shall certify it has:
    - (a) a variable contract line of authority; and
    - (b) a separate account established in the state of domicile.
  - (3) Actuarial Memorandum.
    - (a) An actuarial memorandum shall be included in a variable annuity filing.
- (b) An actuarial memorandum shall:
  - (i) describe the type of accounts available in the contract; and
  - (ii) identify the accounts that are separate accounts, including modified guaranteed annuities and general accounts.
- (c) The actuarial memorandum shall describe all contract provisions in detail, including all guaranteed and non-guaranteed elements that may affect the value.
  - (d) The actuarial memorandum shall include a demonstration of compliance with nonforfeiture law and shall:
  - (i) identify and describe all guaranteed factors that affect values, including:
  - (A) the guaranteed minimum interest rate for a fixed account, if applicable; and
    - (B) the maximum surrender charges and loads; and
  - (ii) numerically demonstrate compliance with:
    - (A) Section 31A-22-409 for a fixed interest general account; and
    - (B) Section 31A-22-411 for a variable annuity.
- (e) An actuarial memorandum shall include a certification of compliance with applicable nonforfeiture and valuation laws by a qualified actuary.
- (4) A rider or an endorsement that provides a benefit, such as a guaranteed minimum death benefit or guaranteed minimum withdrawal benefit, shall be filed and shall include an actuarial memorandum.

### R590-227-10. Classification of Documents.

- (1) A record submitted under this rule is subject to Title 63G, Chapter 2, Government Records Access and Management Act.
  - (2) A record may be classified as protected if:
  - (a) requested under Section 63G-2-309;
- (b) the request in Subsection (2)(a) includes each required element of Subsections 63G-2-309(1)(a)(i)(A) and 63G-2-309(1)(a)(i)(B); and
  - (c) the department notifies the requester that the record has been classified as protected.
  - (3) A filing may not be reopened to reclassify a previously filed document.
- (4) A pattern of requesting that non-qualifying documents be protected, including putting both protected and public information in one document, may violate this rule.

### **R590-227-11.** Objection Letter and Disposition Procedures.

- (1) Response to a Filing Objection Letter. A response to a filing objection letter shall:
- (a) be provided in SERFF under the filing correspondence tab;
- (b) address each objection;
- (c) include an explanation identifying each change made;
  - (d) include an underline and strikeout version of each revised document;
- (e) provide a final version of the revised document, incorporating all changes;
  - (f) attach each document under the appropriate tab; and
- (g) reference any additional document attached under the supporting documentation tab if the content is not included in the response.
  - (2) Order to Prohibit Use.
  - (a) An order to prohibit use is final 15 days after the date of the order to prohibit use.
- (b) A filing that is prohibited pursuant to an order to prohibit use shall be discontinued by the date specified in the order to prohibit use.
- (c) To contest an order to prohibit use, the insurer shall request a hearing, in writing, no later than 15 days after the date of the order to prohibit use.
  - (d) Notwithstanding Subsection (c), an insurer may submit a resubmission that shall:
  - (i) make the requested changes addressed in the filing objection letter; and
  - (ii) reference the previously prohibited filing.
  - (3) Filing Rejection.
  - (a) An insurer may submit a resubmission.
    - (b) A resubmission shall reference the previously rejected filing.

# R590-227-12. Severability.

If any provision of this rule, Rule R590-227, or its application to any person or situation is held invalid, such invalidity does not affect any other provision or application of this rule that can be given effect without the invalid provision or application. The remainder of this rule shall be given effect without the invalid provision or application.

**KEY:** annuity insurance filings

Date of Enactment or Last Substantive Amendment: March 23, 2016

**Notice of Continuation: March 14, 2019** 

Authorizing, and Implemented or Interpreted Law: 31A-2-201; 31A-2-201.1; 31A-2-202