

**State of Utah**  
**Administrative Rule Analysis**  
Revised May 2023

**NOTICE OF PROPOSED RULE**

**TYPE OF FILING:** Repeal and Reenact

**Title No. - Rule No. - Section No.**

**Rule or Section Number:**

**R590-238**

**Filing ID: Office Use Only**

**Agency Information**

<b>1. Department:</b>	Insurance	
<b>Agency:</b>	Administration	
<b>Room number:</b>	Suite 2300	
<b>Building:</b>	Taylorsville State Office Building	
<b>Street address:</b>	4315 S. 2700 W.	
<b>City, state and zip:</b>	Taylorsville, UT 84129	
<b>Mailing address:</b>	PO Box 146901	
<b>City, state and zip:</b>	Salt Lake City, UT 84114-6901	
<b>Contact persons:</b>		
<b>Name:</b>	<b>Phone:</b>	<b>Email:</b>
Steve Gooch	801-957-9322	sgooch@utah.gov

**Please address questions regarding information on this notice to the persons listed above.**

**General Information**

<b>2. Rule or section catchline:</b>
R590-238. Captive Insurance Companies
<b>3. Purpose of the new rule or reason for the change:</b>
The rule is being changed in compliance with Executive Order 2021-12. During the review of this rule, the department discovered a number of minor issues that needed to be amended.
<b>4. Summary of the new rule or change:</b>
The majority of the changes are being done to fix style issues to bring the rule text more in line with current rulewriting standards. Other changes make the language of the rule more clear, and update the Severability section to use the department's current language. The changes do not add, remove, or change any regulations or requirements.

**Fiscal Information**

<b>5. Provide an estimate and written explanation of the aggregate anticipated cost or savings to:</b>
<b>A) State budget:</b>
There is no anticipated cost or savings to the state budget. The changes are largely clerical in nature, and will not change how the department functions.
<b>B) Local governments:</b>
There is no anticipated cost or savings to local governments. The changes are largely clerical in nature, and will not affect local governments.
<b>C) Small businesses</b> ("small business" means a business employing 1-49 persons):
There is no anticipated cost or savings to small businesses. The changes are largely clerical in nature, and will not affect small businesses.
<b>D) Non-small businesses</b> ("non-small business" means a business employing 50 or more persons):
There is no anticipated cost or savings to non-small businesses. The changes are largely clerical in nature, and will not affect non-small businesses.

**E) Persons other than small businesses, non-small businesses, state, or local government entities** ("person" means any individual, partnership, corporation, association, governmental entity, or public or private organization of any character other than an **agency**):

There is no anticipated cost or savings to any other persons. The changes are largely clerical in nature.

**F) Compliance costs for affected persons** (How much will it cost an impacted entity to adhere to this rule or its changes?):

There are no compliance costs for any affected persons. The changes are largely clerical in nature.

**G) Regulatory Impact Summary Table** (This table only includes fiscal impacts that could be measured. If there are inestimable fiscal impacts, they will not be included in this table. Inestimable impacts will be included in narratives above.)

Regulatory Impact Table			
Fiscal Cost	FY2024	FY2025	FY2026
State Government	\$0	\$0	\$0
Local Governments	\$0	\$0	\$0
Small Businesses	\$0	\$0	\$0
Non-Small Businesses	\$0	\$0	\$0
Other Persons	\$0	\$0	\$0
<b>Total Fiscal Cost</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
Fiscal Benefits	FY2024	FY2025	FY2026
State Government	\$0	\$0	\$0
Local Governments	\$0	\$0	\$0
Small Businesses	\$0	\$0	\$0
Non-Small Businesses	\$0	\$0	\$0
Other Persons	\$0	\$0	\$0
<b>Total Fiscal Benefits</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
<b>Net Fiscal Benefits</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**H) Department head comments on fiscal impact and approval of regulatory impact analysis:**

The Commissioner of Insurance, Jonathan T. Pike, has reviewed and approved this regulatory impact analysis.

**Citation Information**

**6. Provide citations to the statutory authority for the rule. If there is also a federal requirement for the rule, provide a citation to that requirement:**

Section 31A-2-201	Section 31A-37-106	

**Incorporations by Reference Information**

**7. Incorporations by Reference** (if this rule incorporates more than two items by reference, please include additional tables):

**A) This rule adds, updates, or removes the following title of materials incorporated by references** (a copy of materials incorporated by reference must be submitted to the Office of Administrative Rules; *if none, leave blank*):

<b>Official Title of Materials Incorporated (from title page)</b>	
<b>Publisher</b>	
<b>Issue Date</b>	
<b>Issue or Version</b>	

**B) This rule adds, updates, or removes the following title of materials incorporated by references** (a copy of materials incorporated by reference must be submitted to the Office of Administrative Rules; *if none, leave blank*):

<b>Official Title of Materials Incorporated (from title page)</b>	
<b>Publisher</b>	
<b>Issue Date</b>	

<b>Issue or Version</b>	
-------------------------	--

**Public Notice Information**

<b>8. The public may submit written or oral comments to the agency identified in box 1.</b> (The public may also request a hearing by submitting a written request to the agency. See Section 63G-3-302 and Rule R15-1 for more information.)		
<b>A) Comments will be accepted until:</b>		12/15/2023
<b>B) A public hearing (optional) will be held:</b>		
<b>Date (mm/dd/yyyy):</b>	<b>Time (hh:mm AM/PM):</b>	<b>Place (physical address or URL):</b>
<b>To the agency:</b> If more space is needed for a physical address or URL, refer readers to Box 4 in General Information. If more than two hearings will take place, continue to add rows.		

<b>9. This rule change MAY become effective on:</b>	12/22/2023
NOTE: The date above is the date the agency anticipates making the rule or its changes effective. It is NOT the effective date.	

**Agency Authorization Information**

<b>To the agency:</b> Information requested on this form is required by Sections 63G-3-301, 63G-3-302, 63G-3-303, and 63G-3-402. Incomplete forms will be returned to the agency for completion, possibly delaying publication in the <i>Utah State Bulletin</i> and delaying the first possible effective date.			
<b>Agency head or designee and title:</b>	Steve Gooch, Public Information Officer	<b>Date:</b>	10/30/2023

**R590. Insurance, Administration.**

**R590-238. Captive Insurance Companies.**

**~~R590-238 1. Authority.~~**

~~\_\_\_\_\_ This rule is promulgated pursuant to the general rulemaking authority granted the insurance commissioner by Subsection 31A-2-201(3)(a) and the specific authority granted by Section 31A-37-106.~~

**~~R590-238 2. Purpose and Scope.~~**

~~\_\_\_\_\_ The purpose of this rule is to set forth the financial, reporting, record-keeping, and other requirements which the commissioner deems necessary for the regulation of captive insurance companies, under the Captive Insurance Companies Act (the Act), Chapter 37, Title 31A. This rule applies to all captive insurance companies licensed under the Act.~~

**~~R590-238 3. Definitions.~~**

- ~~\_\_\_\_\_ (1) The definitions in Sections 31A-1-301 and 31A-37-102 apply to this rule.~~
- ~~\_\_\_\_\_ (2) "Company" means a captive insurance company as defined in Section 31A-1-301.~~
- ~~\_\_\_\_\_ (3) "Work Papers" or "working papers" include, but are not necessarily limited to, schedules, analyses, reconciliations, abstracts, memoranda, narratives, flow charts, copies of company records or other documents prepared or obtained by the accountant and the accountant's employees in the conduct of their audit of the company.~~
- ~~\_\_\_\_\_ (4) "Captive Insurance Manager" means a person that:~~
  - ~~\_\_\_\_\_ (a) is on the Utah Approved Captive Management Firms list;~~
  - ~~\_\_\_\_\_ (b) pursuant to a written contract with a captive insurance company, provides and coordinates services including but not limited to:~~
    - ~~\_\_\_\_\_ (i) accounting;~~
    - ~~\_\_\_\_\_ (ii) statutory filings;~~
    - ~~\_\_\_\_\_ (iii) signed annual statements; and~~
    - ~~\_\_\_\_\_ (iv) coordination of related services;~~
    - ~~\_\_\_\_\_ (e) acts as an intermediary that facilitates and assists the captive in meeting its statutory requirements under Title 31A.~~

**~~R590-238 4. Annual Reporting Requirements.~~**

- ~~\_\_\_\_\_ (1) A captive insurance company authorized in this state shall file an annual report of its financial condition with the commissioner as required by Section 31A-37-501. The report shall be verified by oath of at least two individuals who are executive officers of the company and by the captive manager or a duly appointed representative. The report shall be prepared using generally accepted accounting principles ("GAAP") and shall be filed electronically consistent with directions from the commissioner.~~
- ~~\_\_\_\_\_ (2) A captive insurance company shall observe the requirements of Section 31A-4-113 when it files an annual report of its financial condition. In addition, an industrial insured group shall observe the requirements of Section 31A-4-113.5 when it files an annual report.~~

\_\_\_\_\_ (3) All captive insurance companies are to use the "Captive Insurance Company Annual Statement Form" except Risk Retention Group (RRG) insurers and special purpose financial captives which shall use the NAIC's Annual and Quarterly Statements.

\_\_\_\_\_ (4) The Captive Insurance Company Annual Statement shall include a statement of a qualified Actuary titled "Statement of Actuarial Opinion," setting forth his or her opinion relating to loss and loss adjustment expense reserves.

#### **R590-238-5. Risk Limitation.**

\_\_\_\_\_ (1) The commissioner may limit the net amount of risk a captive insurance company retains for a single risk after considering the impact of the retention on the captive insurance company's capital and surplus.

\_\_\_\_\_ (2) The commissioner may also prescribe and demand additional capital and surplus of any captive insurance company if he determines that the captive insurance company is not adequately capitalized for the type, volume and nature of the risk that is being covered by the captive insurance company.

#### **R590-238-6. Annual Audit.**

\_\_\_\_\_ (1) All companies shall have an annual audit by an independent certified public accountant, approved by the commissioner, and shall file such audited financial report with the commissioner on or before June 30 for the preceding year. Financial statements furnished under this section shall be prepared in accordance with generally accepted auditing standards as determined by the American Institute of Certified Public Accountants ("AICPA").

\_\_\_\_\_ (2) The annual audit report shall be considered part of the company's annual report of financial condition except with respect to the date by which it must be filed with the commissioner.

\_\_\_\_\_ (3) The annual audit shall consist of the following:

\_\_\_\_\_ (a) Opinion of Independent Certified Public Accountant

\_\_\_\_\_ (i) Financial statements furnished pursuant to this section shall be examined by independent certified public accountants in accordance with generally accepted auditing standards as determined by the AICPA.

\_\_\_\_\_ (ii) The opinion of the independent certified public accountant shall cover all years presented.

\_\_\_\_\_ (iii) The opinion shall be addressed to the company on stationery of the accountant showing the address of issuance, shall bear original manual signatures and shall be dated.

\_\_\_\_\_ (b) Report of Evaluation of Internal Controls

\_\_\_\_\_ (i) This report shall include an evaluation of the internal controls of the company relating to the methods and procedures used in the securing of assets and the reliability of the financial records, including but not limited to, controls as the system of authorization and approval and the separation of duties.

\_\_\_\_\_ (ii) The review shall be conducted in accordance with generally accepted auditing standards and the report shall be filed with the commissioner.

\_\_\_\_\_ (c) Accountant's Letter

\_\_\_\_\_ The accountant shall furnish the company, for inclusion in the filing of the audited annual report, a letter stating:

\_\_\_\_\_ (i) that he is independent with respect to the company and conforms to the standards of his profession as contained in the Code of Professional Ethics and pronouncements of the AICPA and pronouncements of the Financial Accounting Standards Board;

\_\_\_\_\_ (ii) the general background and experience of the staff engaged in the audit, including their experience in auditing captive or other insurance companies;

\_\_\_\_\_ (iii) that the accountant understands that the audited annual report and his opinions thereon will be filed in compliance with this rule.

\_\_\_\_\_ (iv) that the accountant consents to the requirements of R590-238-10;

\_\_\_\_\_ (v) that the accountant consents and agrees to make the work papers as defined in R590-238-3(3) available for review by the commissioner, his designee or his appointed agent; and

\_\_\_\_\_ (vi) that the accountant is properly licensed by an appropriate state licensing authority.

\_\_\_\_\_ (d) Financial Statements

\_\_\_\_\_ (i) The financial statements required shall be as follows:

\_\_\_\_\_ (A) balance sheet;

\_\_\_\_\_ (B) statement of gain or loss from operations;

\_\_\_\_\_ (C) statement of changes in financial position;

\_\_\_\_\_ (D) statement of cash flow;

\_\_\_\_\_ (E) statement of changes in capital paid up, gross paid in and contributed surplus and unassigned funds (surplus); and

\_\_\_\_\_ (F) notes to financial statements.

\_\_\_\_\_ (ii) The notes to financial statements shall be those required by GAAP and shall include:

\_\_\_\_\_ (A) a reconciliation of differences, if any, between the audited financial report and the statement or form filed with the commissioner;

\_\_\_\_\_ (B) a summary of ownership and relationship of the company and all affiliated corporations or companies insured by the captive; and

\_\_\_\_\_ (C) a narrative explanation of all material transactions with the company. For purposes of this provision, no transaction shall be deemed material unless it involves 3% or more of a company's admitted assets as of the December 31 next preceding.

\_\_\_\_\_ (e) Certification of Loss Reserves and Loss Expense Reserves of the company's opining actuary

\_\_\_\_\_ (i) The annual audit shall include an actuarial opinion as to the reasonableness of the company's loss reserves and loss expense reserves, unless waived by the commissioner.

\_\_\_\_\_ (ii) The individual who certifies as to the reasonableness of reserves shall be approved by the Commissioner and shall be a Fellow or Associate of the Casualty Actuarial Society and a member in good standing of the American Academy of Actuaries, for property and casualty companies or a Fellow or Associate of the Society of Actuaries and a member in good standing of the American Academy of Actuaries for life and health companies.

\_\_\_\_\_ (4) Certification under Subsection R590-238-6(3)(e) shall be in such form as the commissioner deems appropriate.

#### **R590-238-7. Designation of Independent Certified Public Accountant.**

\_\_\_\_\_ (1) A certified public accountant that is retained to conduct the independent annual audit may only be appointed from the list of approved certified public accounting firms or individual certified public accountants maintained by the commissioner.

\_\_\_\_\_ (2) A company that terminates the appointment of an independent certified public accountant retained to conduct the annual audit required in this rule shall report the name and address of the certified public accountant in writing to the commissioner within ninety days after the appointment is terminated and shall within the same period report the name and address of the certified public accountant that is subsequently retained.

#### **R590-238-8. Notification of Adverse Financial Condition.**

\_\_\_\_\_ A company shall require its certified public accountant to immediately notify an officer and all members of the board of directors of the company in writing of any determination by the independent certified public accountant that the company has materially misstated its financial condition in its report to the commissioner. The company shall furnish such notification to the commissioner within five working days of receipt thereof.

#### **R590-238-9. Additional Deposit Requirement.**

\_\_\_\_\_ (1) Whenever the commissioner deems that the financial condition of a company warrants additional security, the commissioner may require the company to deposit, in trust for the company, cash, securities approved by the commissioner, or an irrevocable letter of credit issued by a bank chartered by the State of Utah or a member bank of the Federal Reserve System with the commissioner.

\_\_\_\_\_ (2) The commissioner shall return the deposit or letter of credit of a company if the company ceases to do any business only after being satisfied that all obligations of the company have been discharged.

\_\_\_\_\_ (3) A company may receive interest or dividends from the deposit or exchange the deposits for others of equal value with the approval of the commissioner.

#### **R590-238-10. Availability and Maintenance of Working Papers of the Independent Certified Public Accountant.**

\_\_\_\_\_ (1) Each company shall require its independent certified public accountant to make all work papers prepared in the conduct of the audit of the company available for review by the commissioner or his appointed agent. The company shall require that the accountant retain the audit work papers for a period of not less than seven years after the period reported upon.

\_\_\_\_\_ (2) The review by the commissioner shall be considered an official investigation by the commissioner and all working papers obtained during the course of such investigation shall be confidential business papers and shall be classified as business confidential protected records. The company shall require that the independent certified public accountant provide photocopies of any of the working papers that the department considers relevant. The department may retain any photocopies of working papers.

#### **R590-238-11. Documentation Required to be Held in Utah by Licensed Captives.**

\_\_\_\_\_ (1) All companies licensed by the commissioner as a captive insurance company, shall maintain and make ready for inspection and examination by the commissioner, or the commissioner's agent, any and all documents pertaining to the formation, operation, management, finances, insurance, and reinsurance of each company.

\_\_\_\_\_ (2) Original documents may be kept in the offices of the company's captive manager, the company's parent, or the company itself. Accurate and complete copies shall be held in an office located in Utah that is designated by the company and approved by the commissioner.

#### **R590-238-12. Reinsurance.**

\_\_\_\_\_ (1) Any company authorized to do business in this state may take credit for reserves on risks ceded to a reinsurer subject to the following limitations:

\_\_\_\_\_ (a) No credit shall be allowed for reinsurance where the reinsurance contract does not result in the transfer of the risk or liability to the reinsurer.

\_\_\_\_\_ (b) No credit shall be allowed, as an asset or a deduction from liability, to any ceding insurer for reinsurance unless the reinsurance is payable by the assuming insurer on the basis of the liability of the ceding insurer under the contract reinsured without diminution because of the insolvency of the ceding insurer.

\_\_\_\_\_ (2) Reinsurance under this section shall be effected through a written agreement of reinsurance setting forth the terms, provisions and conditions governing such reinsurance.

\_\_\_\_\_ (3) The commissioner, in his discretion, may require that complete copies of all reinsurance treaties and contracts be filed and approved by him.

#### **R590-238-13. Service Providers.**

\_\_\_\_\_ No person shall act, in or from this state, as a captive insurance manager, broker, agent, or salesman, or reinsurance

intermediary for captive business without the authorization of the commissioner. Application for such authorization must be on a form prescribed by the commissioner.

**R590-238-14. Directors.**

\_\_\_\_\_ (1) Every company shall report any change in its executive officers or directors to the commissioner within thirty days after a change is made, including, in its report, a biographical affidavit of any new executive officer or director.

\_\_\_\_\_ (2) No director, officer, or employee of a company shall, except on behalf of the company, accept, or be the beneficiary of, any fee, brokerage, gift, or other emolument because of any investment, loan, deposit, purchase, sale, payment or exchange made by or for the company. Such person may receive reasonable compensation for necessary services rendered to the company in his or her usual private, professional or business capacity.

\_\_\_\_\_ (3) Any profit or gain received by or on behalf of any person in violation of this section shall inure to and be recoverable by the company.

**R590-238-15. Conflict of Interest.**

\_\_\_\_\_ (1) Each company licensed in Utah is required to adopt a conflict of interest statement for officers, directors and key employees. The statement shall disclose that the individual has no outside commitments, personal or otherwise, that would divert him from his duty to further the interests of the company he represents but this shall not preclude a person from being a director or officer in more than one insurance company.

\_\_\_\_\_ (2) Each officer, director, and key employee shall file a yearly disclosure with the board of directors.

**R590-238-16. Acquisition of Control of or Merger with Domestic Company.**

\_\_\_\_\_ The acquisition of control of or merger of a domestic captive insurance company shall be regulated pursuant to Section 31A-16-103.

**R590-238-17. Suspension or Revocation.**

\_\_\_\_\_ (1) The commissioner may by order suspend or revoke the license of a company or place the same on probation on the following grounds:

\_\_\_\_\_ (a) the company has not commenced business according to its plan of operation within two years of being licensed;

\_\_\_\_\_ (b) the company has ceased to carry on insurance business in or from within Utah;

\_\_\_\_\_ (c) at the request of the company; or

\_\_\_\_\_ (d) any reason provided in Section 31A-37-505.

\_\_\_\_\_ (2) Before the commissioner takes any action set forth under R590-238-17(1) the commissioner shall give the company notice in writing of the grounds on which the commissioner proposes to act, and shall afford the company a hearing as to such proposed action in accordance with Title 63G, Chapter 4, Utah Administrative Procedures Act.

**R590-238-18. Change of Information in Initial Application.**

\_\_\_\_\_ (1) Any material change in a company's business plan that was filed with the commissioner at the time of initial application and any subsequent amendment of the plan requires prior approval of the commissioner.

\_\_\_\_\_ (2) Any change in any other information filed with the initial application must be filed with the commissioner within sixty days after the change, but does not require prior approval.

\_\_\_\_\_ (3) The company shall immediately notify the commissioner upon making changes in board members or officers of the company.

**R590-238-19. Application and Forms.**

\_\_\_\_\_ (1) Any person that wants to form a captive insurance company shall make application to the commissioner for authority to conduct a captive insurance company using the form, "Application to Form a Captive Insurance Company."

\_\_\_\_\_ (2) One complete copy of the application including forms, attachments, exhibits and all other papers and documents filed as a part thereof, shall be filed electronically with the commissioner through the department's captive website, <https://insurance.utah.gov/captive>. Accompanying payments may be filed by personal delivery or mail addressed to: Office of the Commissioner, Utah Insurance Department, State Office Building, Room 3110, Salt Lake City, Utah 84114-6901, Attention: Captive Insurance Administrator, or call and pay by credit card.

\_\_\_\_\_ (3) The application shall be signed in the manner prescribed in the application. If the signature of any person is affixed pursuant to a power of attorney or other similar authority, a copy of such power of attorney or other authority shall also be filed with the application.

\_\_\_\_\_ (4) A company must include with its application, a feasibility study demonstrating the feasibility of the business plan of the company. The department may test the feasibility of the study by examining the company's corporate records, including: charter; bylaws and minute books; verification of capital and surplus; verification of principal place of business; determination of assets and liabilities; and other factors as the commissioner deems necessary.

**R590-238-20. Fee Schedule. Initial Application. Renewal.**

\_\_\_\_\_ (1) An applicant for a certificate of authority under the captive insurance code shall pay to the commissioner a nonrefundable fee established in the department's fee rule, Section R590-102-8, for examining, investigating, and processing its initial application for

license at the time the application is filed.

~~\_\_\_\_\_ (2) In addition, each company that is licensed by the commissioner shall pay a license fee for the initial year of registration and a renewal fee for each succeeding year in the amount established in the department's fee rule, Section R590-102-8.~~

~~\_\_\_\_\_ (3) Each company, except a captive cell company, shall pay to the commissioner an annual nonrefundable e-commerce (internet technology services) fee in the amount established in the department's fee rule, Section R590-102-24.~~

~~\_\_\_\_\_ (4) Each captive insurance company shall pay to the commissioner a nonrefundable fee in the amount established in the department's fee rule, Rule R590-102, for photocopies of documents.~~

#### **R590-238-21. Authorized Forms.**

~~\_\_\_\_\_ (1) The following forms are to be used for any applicant applying for a certificate of authority for a new captive insurance company and may be obtained from the department's captive administrator at (801) 538-3800:~~

~~\_\_\_\_\_ (a) "Application to Form A Captive Insurance Company;"~~

~~\_\_\_\_\_ (b) "Biographical Affidavit For Captive Insurance Company;"~~

~~\_\_\_\_\_ (c) "Utah Insurance Department Captive Insurance Company Reinsurance Exhibit;"~~

~~\_\_\_\_\_ (e) "Utah Approved Irrevocable Letter of Credit;"~~

~~\_\_\_\_\_ (f) "Statement of Economic Benefit to the State of Utah;" and~~

~~\_\_\_\_\_ (g) "Appointment Of The Insurance Commissioner For The State Of Utah As Attorney To Accept Service of Process."~~

~~\_\_\_\_\_ (2) The following forms are to be used when applying to become an Approved captive insurance company provider and are available on the department's captive website:~~

~~\_\_\_\_\_ (a) "Application for Placement on Approved Captive Insurer Management Firm List;"~~

~~\_\_\_\_\_ (b) "Application To Certify Loss And Expense For Captive Insurance Companies Captive Actuary Application;" and~~

~~\_\_\_\_\_ (c) "Application For Authorization As An Independent Certified Public Accountant for Captive Insurance Companies."~~

~~\_\_\_\_\_ (3) All captive insurance companies, except those noted in R590-238-4(2), are to use the "Captive Insurance Company Annual Statement Form."~~

~~\_\_\_\_\_ (4) A company shall file a "Statement of Economic Benefit to the State of Utah" form with its initial application and for each of the 12 months ending December 31, of each applicable year.~~

~~\_\_\_\_\_ (5) The forms indicated in Sections (2), (3), and (4) are available on the department's captive website, <https://insurance.utah.gov/captive>.~~

#### **R590-238-22. Severability.**

~~\_\_\_\_\_ If any provision of this rule or its application to any person or circumstance is, for any reason, held to be invalid, the remainder of this rule and its application to other persons and circumstances are not affected.]~~

#### **R590-238-1. Authority.**

~~\_\_\_\_\_ This rule is promulgated by the commissioner pursuant to Sections 31A-2-201 and 31A-37-106.~~

#### **R590-238-2. Purpose and Scope.**

~~\_\_\_\_\_ (1) The purpose of this rule is to set forth the financial, reporting, record-keeping, and other requirements for the regulation of captive insurance companies and special purpose financial captive insurance companies.~~

~~\_\_\_\_\_ (2) This rule applies to:~~

~~\_\_\_\_\_ (a) a captive insurance company licensed under Title 31A, Chapter 37, Captive Insurance companies Act; and~~

~~\_\_\_\_\_ (b) a special purpose financial captive insurance company licensed under Title 31A, Chapter 37a, Special Purpose Financial Captive Insurance Company Act.~~

#### **R590-238-3. Definitions.**

~~\_\_\_\_\_ Terms used in this rule are defined in Sections 31A-1-301, 31A-37-102, and 31A-37a-102. Additional terms are defined as follows:~~

~~\_\_\_\_\_ (1) "AICPA" means the American Institute of Certified Public Accountants.~~

~~\_\_\_\_\_ (2) "Captive insurance manager" means a person who:~~

~~\_\_\_\_\_ (a) is on the Utah Approved Captive Management Firms list, available on the department's website,~~

~~\_\_\_\_\_ <https://insurance.utah.gov/captive>;~~

~~\_\_\_\_\_ (b) pursuant to a written contract with a company, provides and coordinates services including:~~

~~\_\_\_\_\_ (i) accounting;~~

~~\_\_\_\_\_ (ii) statutory filings;~~

~~\_\_\_\_\_ (iii) signed annual statements; and~~

~~\_\_\_\_\_ (iv) coordination of related services; and~~

~~\_\_\_\_\_ (c) acts as an intermediary that facilitates and assists the company in meeting its statutory requirements under Title 31A, Insurance Code.~~

~~\_\_\_\_\_ (3) "Company" means:~~

~~\_\_\_\_\_ (a) a captive insurance company as defined in Section 31A-1-301; and~~

~~\_\_\_\_\_ (b) a special purpose financial captive insurance company as defined in Section 31A-37a-102.~~

~~\_\_\_\_\_ (4) "GAAP" means generally accepted accounting procedures.~~

~~\_\_\_\_\_ (5) "Work papers" or "working papers" include schedules, analyses, reconciliations, abstracts, memoranda, narratives, flow~~

charts, copies of company records, or other documents prepared or obtained by the accountant and the accountant's employees in the conduct of their audit of the company.

**R590-238-4. Annual Reporting Requirements.**

(1) A company shall file an annual report of its financial condition with the commissioner as required by Section 31A-37-501.

(2) The report required in Subsection (1) shall be:

(a) verified by oath of at least two individuals who are executive officers of the company and by the captive manager or a appointed representative;

(b) prepared using GAAP; and

(c) filed electronically using the department's website, <https://insurance.utah.gov/captive>.

(3)(a) A company, except for a company under Subsection (3)(b), shall use the Captive Insurance Company Annual Statement Form.

(b) A risk retention group and a special purpose financial captive shall use the NAIC's Annual and Quarterly Statements.

(4) An annual report shall include a Statement of Actuarial Opinion setting forth the qualified actuary's opinion relating to loss and loss adjustment expense reserves.

**R590-238-5. Annual Audit.**

(1) A company shall have an annual audit by an independent certified public accountant, approved by the commissioner, and shall file the annual audit report with the commissioner on or before June 30 for the preceding year.

(2) The annual audit report is part of the company's annual report of financial condition except for the date by which it must be filed with the commissioner.

(3) The annual audit report shall include:

(a) an opinion of an independent certified public accountant that:

(i) includes financial statements examined by the independent certified public accountant in accordance with GAAP, as determined by the AICPA;

(ii) covers all years presented; and

(iii) is on the accountant's stationery showing the address of issuance, date of issuance, and bearing original signatures;

(b) a report of evaluation of internal controls, including:

(i) an evaluation of the methods and procedures used in the securing of assets and the reliability of the financial records, including controls of the system of authorization and approval, and the separation of duties; and

(ii) a review conducted in accordance with GAAP and filed with the commissioner;

(c) an accountant's letter furnished to the company, for inclusion in the filing of the audited annual report, stating:

(i) that the accountant is independent from the company and conforms to the standards of the accountant's profession as contained in the Code of Professional Ethics and pronouncements of the AICPA and pronouncements of the Financial Accounting Standards Board;

(ii) the general background and experience of the staff engaged in the audit, including their experience in auditing captive or other insurance companies;

(iii) that the accountant understands that the audited annual report and the accountant's opinions thereon will be filed in compliance with this rule;

(iv) that the accountant consents to the requirements of Section R590-238-9;

(v) that the accountant consents and agrees to make the work papers available for review by the commissioner, the commissioner's designee, or the commissioner's appointed agent; and

(vi) that the accountant is properly licensed by an appropriate state licensing authority;

(d) financial statements, including:

(i) a balance sheet;

(ii) a statement of gain or loss from operations;

(iii) a statement of changes in financial position;

(iv) a statement of cash flow;

(v) a statement of changes in capital paid up, gross paid in, and contributed surplus and unassigned funds; and

(vi) notes to financial statements required by GAAP, including:

(A) a reconciliation of any differences between the audited financial report and the statement or form filed with the commissioner;

(B) a summary of ownership and relationship of the company and all affiliated corporations or companies insured by the captive; and

(C) a narrative explanation of each material transaction with the company that involves 3% or more of a company's admitted assets as of the December 31 next preceding; and

(e) a certification of loss reserves and loss expense reserves of the company's opining actuary, including:

(i) an actuarial opinion of the reasonableness of the company's loss reserves and loss expense reserves, unless waived by the commissioner; and

(ii) a certification by the individual who certifies the reasonableness of reserves.

(4) The actuary who certifies the reasonableness of reserves under Subsection (3)(e) shall be:

- (a) approved by the commissioner;
- (b) a member in good standing of the American Academy of Actuaries; and
- (c) a fellow or an associate of:
  - (i) the Casualty Actuarial Society, for property and casualty companies; or
  - (ii) the Society of Actuaries, for life and health companies.
- (5) A certification under Subsection (3)(e) shall be in a form prescribed by the commissioner.

**R590-238-6. Designation of Independent Certified Public Accountant.**

- (1) A company shall appoint an independent certified public accountant retained to conduct the independent annual audit from the list of approved certified public accounting firms or individual certified public accountants maintained by the commissioner.
- (2) A company that terminates the appointment of an independent certified public accountant retained to conduct the annual audit required in this rule shall, within 90 days of termination, report to the commissioner in writing:
  - (a) the name and address of the certified public accountant that is terminated; and
  - (b) the name and address of the certified public accountant that is subsequently retained.

**R590-238-7. Notification of Adverse Financial Condition.**

- (1) A company shall require an independent certified public accountant to immediately notify an officer and the board of directors, in writing, of any determination that the company has materially misstated its financial condition in its report to the commissioner.
- (2) The company shall notify the commissioner of the adverse financial condition within five business days.

**R590-238-8. Additional Capital Requirement.**

- (1) If the commissioner determines that the financial condition of a company warrants additional capital, the commissioner may require the company to deposit, in trust for the company:
  - (a) cash;
  - (b) a security approved by the commissioner; or
  - (c) an irrevocable letter of credit issued by a bank, as defined in Section 7-1-103.
- (2) The commissioner shall return the deposit or letter of credit if the company ceases to do business, but only after being satisfied that the company has discharged all of its obligations.
- (3) A company may receive interest or dividends from the deposit or exchange of the deposits for another deposit of equal value, upon approval of the commissioner.

**R590-238-9. Availability and Maintenance of Working Papers of the Independent Certified Public Accountant.**

- (1) A company's independent certified public accountant shall:
  - (a) make available for review by the commissioner, or the commissioner's appointed agent, all work papers prepared in the conduct of the audit or examination of the company;
  - (b) retain the work audit papers for a period of not less than seven years after the period reported upon; and
  - (c) provide photocopies of any working papers that the department considers relevant to its audit or examination.
- (2) The department may retain photocopies of any working papers.

**R590-238-10. Documentation Required to be Held in Utah by a Licensed Captive.**

- (1)(a) A company shall maintain and make available for inspection by the commissioner, or the commissioner's appointed agent, all documents pertaining to the formation, operation, management, finances, insurance, and reinsurance of each company.
- (b) A company shall keep the original documents in the offices of the company's captive manager, the company's parent, or the company itself.
- (2) A company shall hold complete copies of the documents under Subsection (1)(a) in an office located in Utah that is designated by the company and approved by the commissioner.

**R590-238-11. Reinsurance.**

- (1) A company may take credit for reserves on risks ceded to a reinsurer subject to the following limitations:
  - (a) credit may not be allowed for reinsurance when the reinsurance contract does not result in the transfer of the risk or liability to the reinsurer; and
  - (b) credit may not be allowed, as an asset or a deduction from liability, to a ceding insurer for reinsurance unless the reinsurance is payable by the assuming insurer based on the liability of the ceding insurer under the contract reinsured without diminution because of the insolvency of the ceding insurer.
- (2) Reinsurance is effected through a written agreement of reinsurance setting forth the terms, provisions, and conditions governing the reinsurance.
- (3) The commissioner may require that complete copies of all reinsurance treaties and contracts be filed and approved.

**R590-238-12. Service Providers.**

- (1) A person may not act, in or from this state, as a captive insurance manager, broker, agent, salesperson, or reinsurance intermediary for captive business without the commissioner's authorization.

(2) An application for authorization shall be on a form prescribed by the commissioner.

**R590-238-13. Directors and Managers.**

(1) A company shall report any change in any executive officer, director, or manager to the commissioner within 30 days and shall include in its report a biographical affidavit of any new executive officer, director, or manager.

(2) An officer, director, manager, or employee of a company may not, except on behalf of the company, accept or be the beneficiary of any fee, brokerage, gift, or other emolument because of any investment, loan, deposit, purchase, sale, payment, or exchange made by or for the company.

(3) An officer, director, manager, or employee may receive reasonable compensation for necessary services provided to the company in their usual private, professional, or business capacity.

(4) Any profit or gain received by or on behalf of a person in violation of Subsection (2) shall inure to the company.

**R590-238-14. Conflict of Interest.**

(1)(a) A company shall adopt a conflict of interest statement for its directors, managers, and key employees.

(b) The conflict of interest statement shall disclose that the individual has no outside commitments, personal or otherwise, that would divert the individual from the individual's duty to further the interests of the company.

(c) The conflict of interest statement does not preclude an individual from being an officer, director, or manager in more than one insurance company.

(2) Each officer, director, manager, and key employee shall file a yearly disclosure with the board of directors.

**R590-238-15. Suspension or Revocation.**

(1) In addition to the grounds in Section 31A-37-505, the commissioner may suspend or revoke the license of a company or place a company on probation for the following reasons:

(a) the company has not commenced business according to its plan of operation within two years of being licensed;

(b) the company ceased to carry on insurance business in or from Utah; or

(c) at the request of the company.

(2) An action taken by the commissioner shall be in accordance with Title 63G, Chapter 4, Utah Administrative Procedures Act.

**R590-238-16. Change of Information in Initial Application.**

(1) A material change in a company's business plan, including changes to lines of coverage and limits filed with the commissioner at the time of initial application, requires prior approval of the commissioner.

(2) A change in any other information filed with the initial application shall be submitted to the commissioner within 60 days, but does not require prior approval.

**R590-238-17. Application.**

(1) An application to form a company shall be submitted to the commissioner on the Application to Form a Captive Insurance Company Form.

(2) A complete application including forms, attachments, exhibits, and all other papers and supporting documents shall be filed electronically with the commissioner through the department's website, <https://insurance.utah.gov/captive>.

(3)(a) The application shall be signed in the manner prescribed on the application form.

(b) If the signature of any person is affixed pursuant to a power of attorney or other similar authority, a copy of the power of attorney or other authority shall also be filed with the application.

(4)(a) A company shall include with its application a feasibility study of the company's business plan.

(b) The department may test the feasibility of the study by examining the company's corporate records, including:

(i) the charter;

(ii) the bylaws and minute books;

(iii) verification of capital and surplus;

(iv) verification of principal place of business;

(v) determination of assets and liabilities; and

(vi) other factors the commissioner considers necessary.

**R590-238-18. Fee Schedule; Initial Application; Renewal.**

(1) An applicant for a certificate of authority under Title 31A, Chapter 37, Captive Insurance Companies Act, or Title 31A, Chapter 37a, Special Purpose Financial Captive Insurance Company Act, shall pay to the department, at the time the application is filed, a nonrefundable fee established in Sections R590-102-8 and R590-102-9.

(2) An applicant may pay fees associated with the application:

(a) in person;

(b) online at <https://payment.uid.utah.gov/s/>;

(c) by mail, addressed to Office of the Commissioner, Utah Insurance Department, 4315 S. 2700 W., Suite 2300, Taylorsville, UT 84129, Attention: Captive Insurance Administrator; or

(d) by phone at 801-957-9200.

(3) A company shall pay an initial license fee for the initial year of registration and a renewal fee for each succeeding year in the amount established by Sections R590-102-8 and R590-102-9.

(4) A company, except for a captive cell company, shall pay the department an annual nonrefundable electronic commerce fee in the amount established by Section R590-102-23.

(5) A company shall pay the department other fees established by Section R590-102-24.

**R590-238-19. Authorized Forms.**

(1) An applicant shall use the following forms, available on the department's website, <https://insurance.utah.gov/captive>, when applying for a certificate of authority for a new company:

(a) Application to Form a Captive Insurance Company;

(b) Appointment of the Insurance Commissioner for the State of Utah as Attorney to Accept Service of Process;

(c) Bank Capitalization Confirmation Form;

(d) Biographical Affidavit for Captive Insurance Company;

(e) Captive Insurance Company Annual Statement Form;

(f) Statement of Economic Benefit to the State of Utah; and

(g) Utah Approved Irrevocable Letter of Credit.

(2) An applicant shall use the following forms, available on the department's website, <https://insurance.utah.gov/captive>, when applying to become an approved captive insurance company service provider:

(a) Application for Placement on Approved Captive Insurer Management Firm List;

(b) Application to Certify Loss and Expense for Captive Insurance Companies Captive Actuary Application; and

(c) Application for Authorization as an Independent Certified Public Accountant for Captive Insurance Companies.

(3) A company, except as provided under Subsection R590-238-4(2)(b), shall use the Captive Insurance Company Annual Statement Form.

(4) A company shall file a Statement of Economic Benefit to the State of Utah form with its initial application and for each year.

**R590-238-20. Severability.**

If any provision of this rule, Rule R590-238, or its application to any person or situation is held invalid, such invalidity does not affect any other provision or application of this rule that can be given effect without the invalid provision or application. The remainder of this rule shall be given effect without the invalid provision or application.

**KEY: captive insurance**

**Date of Last Change: 2023~~March 11, 2021~~**

**Notice of Continuation: May 2, 2022**

**Authorizing, and Implemented or Interpreted Law: 31A-2-201; 31A-37-106**

!--dar--