

State of Utah
Administrative Rule Analysis
Revised May 2025

NOTICE OF SUBSTANTIVE CHANGE

TYPE OF FILING: Amendment

Rule or section number:

R592-6-4

Filing ID: OFFICE USE ONLY

Date of previous publication (only for CPRs):

Agency Information

1. Title catchline:	Insurance, Title and Escrow Commission	
Building:	Taylorsville State Office Building	
Street address:	4315 S. 2700 W.	
City, state:	Taylorsville, UT	
Mailing address:	PO Box 146901	
City, state and zip:	Salt Lake City, UT 84114-6901	
Contact persons:		
Name:	Phone:	Email:
Steve Gooch	801-957-9322	sgooch@utah.gov

Please address questions regarding information on this notice to the persons listed above.

General Information

2. Rule or section catchline:	
R592-6-4. Prohibited Unfair Methods of Competition	
3. Are any changes in this filing because of state legislative action?	Changes are not because of legislative action.
If yes, any bill number and session:	
4. Purpose of the new rule or reason for the change:	
The amendment removes a redundant provision regarding use of an interest in another business entity to avoid the provisions of Title 31A. The Title & Escrow Commission approved these changes in a November 10, 2025 meeting by a vote of 4-0.	
5. Summary of the new rule or change:	
The amendment removes a provision regarding using an interest in another business entity to avoid the provisions of Title 31A. The language was determined to prohibit title licensees from owning any other business entity, even a legal one, for any reason and not for purposes of unfair inducement. The Commission determined that the "directly or indirectly" provision in the opening statement of Section R592-6-4 continues to prohibit using another business entity to avoid the provisions of Title 31A, making redundant the removed provision.	

Fiscal Information

6. Provide an estimate and written explanation of the aggregate anticipated cost or savings to:	
A. State budget:	
There is no anticipated cost or savings to the state budget. The Department investigates violations of this rule routinely as part of its normal activities. Removal of this redundant provision will have minimal bearing on the Department's budget, if any.	
B. Local governments:	
There is no anticipated cost or savings to local governments. This rule governs the Department's relationship with its licensees and has no bearing on local governments in any way.	
C. Small businesses ("small business" means a business employing 1-49 persons):	
There is no anticipated cost or savings to small businesses. The provision being removed is redundant. There is no change in the requirements that small businesses are expected to comply with.	
D. Non-small businesses ("non-small business" means a business employing 50 or more persons):	
There is no anticipated cost or savings to non-small businesses. The provision being removed is redundant. There is no change in the requirements that non-small businesses are expected to comply with.	

E. Persons other than small businesses, non-small businesses, state, or local government entities ("person" means any individual, partnership, corporation, association, governmental entity, or public or private organization of any character other than an **agency**):

There is no anticipated cost or savings to any other persons. The provision being removed is redundant. There is no change in the requirements that any other persons are expected to comply with.

F. Compliance costs for affected persons:

There are no compliance costs for any affected persons. The provision being removed is redundant. There is no change in the requirements that affected persons are expected to comply with.

G. Regulatory Impact Summary Table (This table includes only fiscal impacts the agency was able to measure. If the agency could not estimate an impact, it is excluded from this table but described in boxes A through F.)

Regulatory Impact Summary Table

Fiscal Cost	FY2026	FY2027	FY2028	FY2029	FY2030
State Budget	\$0	\$0	\$0	\$0	\$0
Local Governments	\$0	\$0	\$0	\$0	\$0
Small Businesses	\$0	\$0	\$0	\$0	\$0
Non-Small Businesses	\$0	\$0	\$0	\$0	\$0
Other Persons	\$0	\$0	\$0	\$0	\$0
Total Fiscal Cost	\$0	\$0	\$0	\$0	\$0
Fiscal Benefits	FY2026	FY2027	FY2028	FY2029	FY2030
State Budget	\$0	\$0	\$0	\$0	\$0
Local Governments	\$0	\$0	\$0	\$0	\$0
Small Businesses	\$0	\$0	\$0	\$0	\$0
Non-Small Businesses	\$0	\$0	\$0	\$0	\$0
Other Persons	\$0	\$0	\$0	\$0	\$0
Total Fiscal Benefits	\$0	\$0	\$0	\$0	\$0
Net Fiscal Benefits	\$0	\$0	\$0	\$0	\$0

H. Department head comments on fiscal impact and approval of regulatory impact analysis:

The Commissioner of the Insurance Department, Jonathan T. Pike, has reviewed and approved this regulatory impact analysis.

Citation Information

7. Provide citations to the statutory authority for the rule. If there is also a federal requirement for the rule, provide a citation to that requirement:

Section 31A-2-404		

Incorporation by Reference Information

8. Incorporation by Reference (if this rule incorporates more than two items by reference, please include additional tables):

A. This rule adds or updates the following title of material incorporated by reference (a copy of the material incorporated by reference must be submitted to the Office of Administrative Rules. *If none, leave blank*):

Official Title of Materials Incorporated (from title page)	
Publisher	
Issue Date	
Issue or Version	

B. This rule adds or updates the following title of material incorporated by reference (a copy of the material incorporated by reference must be submitted to the Office of Administrative Rules. *If none, leave blank*):

Official Title of Materials Incorporated (from title page)	
Publisher	
Issue Date	
Issue or Version	

Public Notice Information

9. The public may submit written or oral comments to the agency identified in box 1.		
A. Comments will be accepted until:	12/31/2025	
B. A public hearing (optional) will be held (The public may request a hearing by submitting a written request to the agency, as outlined in Section 63G-3-302 and Rule R15-1.):		
Date:	Time (hh:mm AM/PM):	Place (physical address or URL):
To the agency: If more than one hearing is planned to take place, continue to add rows.		

10. This rule change MAY become effective on:	01/07/2026
NOTE: The date above is the date the agency anticipates making the rule or its changes effective. It is NOT the effective date.	

Agency Authorization Information

To the agency: Information requested on this form is required by Sections 63G-3-301, 63G-3-302, 63G-3-303, and 63G-3-402. The office may return incomplete forms to the agency, possibly delaying publication in the <i>Utah State Bulletin</i> and delaying the first possible effective date.			
Agency head or designee and title:	Steve Gooch, Public Information Officer	Date:	11/14/2025

R592. Insurance, Title and Escrow Commission.

R592-6. Unfair Inducements and Marketing Practices in Obtaining Title Insurance Business.

R592-6-4. Prohibited Unfair Methods of Competition.

A person identified in Section R592-6-2 who provides or offers to provide, directly or indirectly, any of the following benefits to any client has violated Section 31A-23a-402 and has engaged in an unfair method of competition.

- (1) Waiving any charge, premium, or rate for insurance or services otherwise due and payable.
- (2) Furnishing services not related to a bona fide title insurance, escrow, settlement, or closing transaction without receiving fair market payment for the services provided.
- (3) Paying for, furnishing, or waiving all or any part of the rental or lease charge for space that is occupied by a client.
- (4) Renting or leasing space from a client at a rate that is excessive or inadequate when compared with rental or lease charges for comparable space in the same geographic area, or paying rental or lease charges based in whole or in part on the volume of business generated by the client.
- (5) Furnishing any part of a title producer's facilities, including conference rooms or meeting rooms, to a client or its trade association, for anything other than providing escrow or title services, or related meetings, without receiving a fair rental or lease charge comparable to other rental or lease charges for facilities in the same geographic area.
- (6) Furnishing all or any part of the time or productive effort of any employee of the title producer, including a secretary, clerk, messenger, or escrow officer, to any client when such time or productive effort is not reasonably related to a bona fide title insurance, escrow, settlement, or closing transaction.
- (7) Paying a client or an employee of a client for a referral of business.
- (8)(a) Payment or pre-payment of the following:
 - (i) fees or charges of a professional, including an appraiser, surveyor, engineer, or attorney, whose services are required by any party or client to structure or complete a particular transaction; or
 - (ii) fees or charges of a client or party to the transaction, for example, subordination, loan, or HOA payoff request fees, that are required by any party or client to structure or complete a particular transaction.
- (b) Subsection (8)(a) does not prohibit pre-payment of overnight mail and delivery fees.
- (9)(a) Except as provided in Subsection (9)(b), sponsoring, cosponsoring, subsidizing, contributing fees, prizes, gifts, food, or otherwise providing anything of value for an activity of a client including:
 - (i) an open house at a home or property for sale;
 - (ii) a meeting;
 - (iii) a breakfast, luncheon, or dinner;
 - (iv) a convention;
 - (v) an installation ceremony;
 - (vi) a celebration;
 - (vii) an outing;
 - (viii) a cocktail party;
 - (ix) a hospitality room function;

- (x) an open house celebration;
- (xi) a dance;
- (xii) a sporting event of any kind, including a fishing trip, gambling trip, hunting trip or outing, or golf or ski tournament;
- (xiii) an artistic performance; or
- (xiv) an outing in a recreation or entertainment area.
- (b) A title producer may attend an activity of a client if:
 - (i) there is no additional cost to the title producer, other than the title producer's own entry fee, registration fee, and meals; and
 - (ii) the fees in Subsection (9)(b)(i) are not greater than those charged to a client or other person attending the function.
- (10) Sponsoring a trade association event at a cost that is greater than the sponsorships offered to members of the association, affiliates, vendors, or other participants of the event.
- (11) Furnishing or providing the following, even for a cost:
 - (a) building plans;
 - (b) construction critical path timelines;
 - (c) "For Sale by Owner" lists;
 - (d) surveys;
 - (e) appraisals;
 - (f) credit reports;
 - (g) mortgage leads for loans;
 - (h) rental or apartment lists; or
 - (i) printed labels.
- (12)(a) Engaging in the following advertising activity:
 - (i) paying for any advertising on behalf of a client;
 - (ii) advertising jointly with a client;
 - (iii) placing an advertisement in a publication, including an internet web page and its links, that is hosted, published, produced for, or distributed by or on behalf of a client;
 - (iv) placing an advertisement that fails to comply with Section 31A-23a-402 and Rule R590-130;
 - (v) placing an advertisement that is in an official trade association publication that does not offer each title producer an equal opportunity to advertise in the publication and at the standard rates other advertisers in the publication are charged;
 - (vi) advertising with free or paid social media services that are not open and available to the general public; or
 - (vii) paying a fee to share, like, respond to, comment on, or increase the visibility, ranking, or distribution of any social media involving a client or a client's social media page.
- (b) Nothing in Subsection (12)(a) prohibits the following:
 - (i) advertising independently that the title producer has provided title insurance for a particular subdivision or condominium project, but the title producer may not indicate that all future title insurance will be written by that title producer; or
 - (ii)(A) writing or posting on social media services about an event that directly involves the title producer and a client; and
 - (B) referencing or linking to the event on the client's social media page or the client company's social media page.
- ~~[(13) Using an interest in another business entity to avoid the provisions of Title 31A, Insurance Code, or any applicable rule.]~~
- ~~[(44)](13)(a)~~ Holding more than two self-promotional open houses per calendar year for each owned or occupied facility, including branch offices.
 - (b) Holding a self-promotional open house at a location other than a registered office of the title producer.
- ~~[(45)](14)~~ Making a donation to a charitable organization controlled or managed by a client.
- ~~[(46)](15)~~ Distributing to a client, consumer, or member of the general public a self-promotional item that:
 - (a) has a cost of more than \$25;
 - (b) is edible;
 - (c) does not contain a permanent marking identifying the title producer; or
 - (d) is personalized in the donee's name.
- ~~[(47)](16)~~ Making an expenditure for a business meal or business activity on behalf of any person, whether a client or not, as a method of advertising if:
 - (a) the person representing the title producer is not present during the business meal or business activity;
 - (b) a substantial title insurance business discussion does not occur directly before, during, or after the business meal or business activity;
 - (c) the total cost of the business meal, the business activity, or both exceeds \$100 per person, per day;
 - (d) more than three individuals from an office of a client are provided a business meal or business activity in a single day by an individual title producer; or
 - (e) the entire business meal or business activity takes place on a client's premises.
- ~~[(48)](17)~~ Conducting education that:
 - (a) does not address title insurance, escrow, or a related subject;
 - (b) involves expenditure of more than \$20 per anticipated person including the cost of meals and refreshments;
 - (c) involves expenditure of more than \$500 for a facility and instructor; or
 - (d) is conducted at an individual, physical office location of a client more than once per calendar quarter.
- ~~[(49)](18)(a)~~ Acknowledging a wedding, a birth or adoption of a child, or a funeral of a client or a member of the client's immediate family with flowers or gifts exceeding \$150.
 - (b) Acknowledging any other life event of a client or a member of the client's immediate family with a gift or anything of value.
 - (c) A letter or card in these instances is not a thing of value.

KEY: title insurance

Date of Last Change: June 7, 2024

Notice of Continuation: June 10, 2019

Authorizing, and Implemented or Interpreted Law: 31A-2-404