



# Insurance Department

## State of Utah

GARY R. HERBERT  
Governor  
SPENCER J. COX  
Lieutenant Governor  
TODD E. KISER  
Commissioner

## Bail Bond Surety Oversight Board Meeting

(<https://insurance.utah.gov/licensee/other/bail-bond/board>)

**Date:** April 10, 2019

**Time:** Noon

**Place:** East Building, Copper Room

### BOARD MEMBERS

Clay Carlos (Chair)  
Dominic Sanone (Co-Chair)  
Lt. Ken Jones  
Chad Woolley

Ryan Cooper  
Tony Choate  
Curt Oda  
Reed Stringham (Non-Voting)

### DEPARTMENT STAFF

Todd Kiser, *Ins. Commissioner*  
Steve Gooch, *PIO Recorder*

Tracy Klausmeier, *P&C Director*

Cathy Burton, *Examiner*

## AGENDA

- **General Session (Open to the Public)**
  - Welcome / Clay Carlos, Chair
  - Adoption of Minutes for January 9, 2019 meeting
- **Executive Session - If Needed (Closed to the Public)**
- **General Session (Open to the Public)**
  - **Approve Recommended Actions from Executive Session** – Not needed
  - **Summary of Reports** / Cathy
  - **New Business**
    - Proposed changes to R590-186, Bail Bond Surety Business / Reed
    - Quarterly accounting report for Bail Bond Administration Account (31A-35-407) / Reed
    - Annual bail bond agency renewals / Reed
  - **Old Business**
  - **Other Business**
- **Adjourned**
  - **Next Meeting:** July 10, 2019 — Copper Room, East Building

### 2019 Meetings (Noon to 1:30pm)

Jan 9, 2019	Apr 10, 2019	July 10, 2019	Oct 9, 2019
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# Bail Bond Meeting Quarterly Report

10-Apr-19

*Completed Investigations*

*Agency Recommendations*

*New Applications*

*Itemized Accounting*









Rule R590-186. Bail Bond [~~Surety~~] Business.

R590-186-1. Purpose.

This rule establishes ~~uniform~~ criteria and procedures for ~~the initial and renewal~~ licensing~~7~~ of a bail bond agency surety company~~7~~, and sets standards of conduct ~~for those in the bail bond surety business in the State of Utah.~~

R590-186-2. Authority.

This rule is promulgated pursuant to:

(1) Section 31A-35-104 which requires the commissioner to adopt by rule specific licensure~~7~~ and certification guidelines and standards of conduct for the bail bond business;

(2) Subsection 31A-35-301(1) which authorizes the commissioner to adopt rules necessary to administer Chapter 35 of Title 31A;

(3) [~~Subsection 31A-35-401(1)(c) which allows the commissioner to adopt rules governing the granting of licenses for bail bond surety companies;~~]

~~[(4)]~~ Subsection 31A-35-401(2) which allows the commissioner to require by rule additional information from bail bond agency license applicants [~~applying for licensure~~];

~~[(5)]~~4) Subsection 31A-35-406(1)(b) which allows the commissioner to establish by rule the annual renewal date for the renewal of a license as a bail bond agency~~[surety company]~~.

R590-186-3. Scope and Applicability.

This rule applies to any person engaged in the bail bond [~~surety~~] business.

R590-186-4. Initial and Renewal Agency [~~Company~~] License.

(1) Applications for an initial and a renewal bail bond agency license [~~Persons desiring to become licensed as bail bond surety companies~~] shall be filed with the Department.

(2) The applicant shall provide the following with the application [~~pay the annual license fee set forth in R590-102-16, Insurance Department Fee Payment Deadlines, and provide at least one of the following~~]:

(a) the initial or renewal license fee in R590-102-16;

~~(a)~~ b) proof that the applicant satisfies, in the Department's discretion, the minimum financial requirements for a bail bond agency license set forth in Section 31A-35-404(1), (2) or (3).

~~[the applicant shall provide an irrevocable letter of credit with a minimum face value of \$300,000 assigned to the State of Utah from an entity qualified by state or federal regulators to do business as a financial institution in the state of Utah.~~

~~(b) If the applicant relies on the ownership of real or personal property located in Utah as the basis for issuing bail bonds,~~

~~applicant shall provide a financial statement reviewed by a certified public accountant as of the end of the most current fiscal year. The financial statement must show a net worth of at least \$300,000, including a minimum of \$100,000 in liquid assets. The applicant shall also provide a copy of the applicant's federal income tax returns for the prior two years and, for each parcel of real property owned by the applicant and included in the applicant's net worth calculation, a preliminary title report dated not more than one month prior to the date of the application and an appraisal dated not more than two years prior to the date of the application.~~

~~(c) if the applicant relies on their status as the bail bond surety insurer as the basis for issuing bail bonds, the applicant must provide a Qualifying Power of Attorney issued by the surety insurer.~~

~~[(3) Applications approved by the Board will be forwarded to the insurance commissioner for the issuance of a license.~~

~~(4) Applications disapproved by the Board may be appealed to the insurance commissioner within 15 days of mailing the notice of disapproval.~~

~~(5) When a bail bond surety pledges the assets of a letter of credit under 31A-35-404(1), the letter of credit must:~~

~~(a) be drawn on a Utah depository institution;~~

~~(b) be assigned to the state and its political subdivisions to guarantee the payment of a bail bond forfeiture; and~~

~~(c) be drawn upon by the holder of the judgment of a bail bond forfeiture, which remains unpaid 60 days following the suspension of the bail bond surety licensed under 31A-35-504.]~~

#### ~~R590-186-5. Company License Renewal.~~

~~A licensed bail bond surety company shall renew its license on or before July 15 of each year by meeting the following requirements:~~

~~(1) file with the insurance commissioner a renewal application, pay the required renewal licensing fee set forth in R590-102, Insurance Department Fee Payment Deadlines, and provide the additional information described in this section.~~

~~(2) If the applicant relies on the ownership of real or personal property as the financial basis for issuing bail bonds the applicant must include the following with the renewal:~~

~~(a) a statement that no material changes have occurred negatively affecting the property's title, including any liens~~



~~or encumbrances that have occurred since the last license renewal;~~

~~(b) a financial statement reviewed by a certified public accountant as of the end of the most current fiscal year showing a net worth of at least \$300,000, at least \$100,000 of which must consist of liquid assets and a copy of the applicant's federal income tax return for the prior year; and~~

~~(c) the following items are required as indicated:~~

~~(i) renewal in 2002, 2008, and 2014: a preliminary title report dated not more than one month prior to the date of the renewal application for each parcel of real property owned by the applicant and included in the applicant's net worth calculation; or~~

~~(ii) renewal in 2005, 2011, and 2017: a preliminary title report and a current appraisal dated not more than one month prior to the date of the renewal application for each parcel of real property owned by the applicant and included in the applicant's net worth calculation.~~

~~(3) Renewal applicants who were licensed as a bail bond surety company prior to December 31, 1999, may opt to apply under the lower limits in effect at that date.~~

~~(a) For renewal applicants relying on a letter of credit as the financial basis for issuing bail bonds, the amount is reduced to \$250,000.~~

~~(b) For renewal applicants relying on real or personal property as the basis for issuing bail bonds, the amount is reduced to a net worth of at least \$250,000, at least \$50,000 of which must consist of liquid assets.~~

~~(c) Renewal applicants opting for lower limits are limited to the 5 to 1 ratio of outstanding bond obligations as shown in R590-186-9.~~

~~(4) When using a letter of credit at renewal the bail bond surety must follow R590-186-4(5).]~~

~~R590-186-6.~~ [Agent] Bail Bond Producer License and Renewal.

~~(1) Bail bond agencies and surety [companies and] insurers are required to must issue bail bonds [only] through licensed bail~~

bond producers [~~agents that~~] who have been designated by the bail bond agency surety company or have been contracted with and appointed by the surety insurer [~~or designated by the bail bond surety company for whom they are issuing bail bonds~~].

(2) All persons doing business as bail bond producers [~~agents~~] must be licensed in accordance with Chapter 23a of Title 31A and applicable department rules regarding individual producer [~~agent~~] licensing. Bail bond producer [~~agent~~] licenses are individual limited line licenses. These licenses are issued for a two year period and require no licensing examination or continuing education.

(3) Individual bail bond producer [~~agent~~] licenses must be renewed at the end of the two year licensing period in accordance with Chapter 23a of Title 31A and applicable department rules regarding individual producer [~~agent~~] licensing renewal.

R590-186-76. Unprofessional Conduct.

Persons in the bail bond [~~surety~~] business may not engage in unprofessional conduct. [~~For purposes of this rule, u~~] Unprofessional conduct means the violation of any applicable insurance law, rule, or valid order of the commissioner, or the commission of any of the following acts [~~by bail bond sureties, by bail bond surety agents or by bail bond enforcement agents working for bail bond sureties~~]:

- (1) having a professional or occupational license [~~as a surety~~] revoked in this or any other state;
- (2) being involved in any transaction which shows unfitness to act in a fiduciary capacity [~~or a failure to maintain the standards of fairness and honesty required of a trustee or other fiduciary~~];
- (3) willfully misstating or negligently reporting any material fact in the initial or renewal application or procuring a misstatement in the documents supporting the initial or renewal application;
- (4) being the subject of any outstanding civil judgment which would reduce the bail bond agency[~~surety~~]'s net worth below the minimum required for licensure;
- (5) being convicted of any felony or of any misdemeanor that involves the misappropriation of money or property, dishonesty or perjury;
- (6) failing to report any collateral taken as security on any bond to the principal, indemnitor, or depositor of such collateral;

- (7) failing to preserve, or to retain separately, or both, any collateral taken as security on any bond;
- (8) failing to return collateral taken as security on any bond to the depositor of such collateral, or the depositor's designee, within ten business days of having been notified of the exoneration of the bond ~~and~~ or upon payment of all fees owed to the bail bond agent, whichever is later;
- (9) failing to advise the [~~insurance~~] commissioner of any change that has reduced the bail bond agency's [~~surety's~~] net worth below the minimum required for licensure;
- (10) using a relationship with any person employed by a jail facility or incarcerated in a jail facility to obtain bonding referrals;
- (11) offering consideration or gratuities to jail personnel or peace officers or inmates under any circumstances which would permit the inference that said consideration was offered to induce bonding referrals or recommendations;
- (12) failing to deliver to the incarcerated person, or the person arranging bail on behalf of the incarcerated person, prior to the time the incarcerated person is released from jail, a one page disclosure form which at a minimum includes:
  - (a) the amount of the bail;
  - (b) the amount of the bail bond agency's [~~surety's~~] fee, including bail bond premium, preparation fees, and credit transaction fees;
  - (c) the additional collateral, if any, that will be held by the bail bond agency [~~surety~~];
  - (d) the incarcerated person's obligations to the bail bond agency [~~surety~~] and the court;
  - (e) the conditions upon which the bond may be revoked;
  - (f) any additional charges or interest that may accrue;
  - (g) any co-signors or indemnitors that will be required; and
  - (h) the conditions under which the bond may be exonerated and the collateral returned.
- (13) using an unlicensed bail bond agent or unlicensed bail bond enforcement agent;
- (14) using a bail bond agent not contracted and appointed by a [the] bail bond agency or surety insurer;
- (15) charging excessive or unauthorized premiums, excessive fees or other unauthorized charges;
- (16) requiring unreasonable collateral security;
- (17) failing to provide an itemized statement of all expenses deducted from collateral, if any;
- (18) requiring as a condition of [~~his~~] executing a bail bond that the [~~principal~~] bond purchaser agree to engage the services of a specified attorney;

- (19) preparing or issuing fraudulent or forged bonds or power of attorney;
- (20) signing, executing, or issuing bonds by an unlicensed person;
- (21) executing bonds without countersignature by a licensed [agent] bail bond producer at time of issue;
- (22) failing to account for and to pay any premiums held by the licensee in a fiduciary capacity to the bail bond agency, [~~bail bond~~] surety insurer or other person who is entitled to receive them;
- (23) knowingly violating, advising, encouraging, or assisting the violation of any statute, court order, or injunction in the course of a business regulated under this chapter;
- (24) conviction of felony involving illegally using, carrying, or possessing a dangerous weapon;
- (25) conviction of any act of personal violence or force against any person or conviction of threatening to commit any act of personal violence or force against any person, including but not limited to violent felonies as defined under Utah Code Annotated Section 76-3-203.5;
- (26) soliciting sexual favors as a condition of obtaining, maintaining, or exonerating bail bond, regardless of the identity of the person who performs the favors;
- (27) acting as an unlicensed bail bond enforcement agent;
- (28) failing to comply with the provisions of the Utah statutes and rules regulating the bail bond [~~surety~~] business or order of the [~~insurance~~] commissioner, including outstanding judgments; and
- (29) using deceptive or intimidating practices [~~in which to gain bail bond business~~].

#### R590-186-~~87~~. Investigating Unprofessional Conduct.

The [~~Board or the~~] commissioner shall investigate [~~allegations~~] complaints of unprofessional conduct submitted in writing to the commissioner. Once the investigation is complete, the commissioner shall report findings and a recommended disposition to the board. After obtaining the board's comments and recommendations, the commissioner will determine the appropriate disposition. The commissioner's findings and recommended disposition and the board's comments and recommendations are confidential and may not be disclosed. [~~on the part of any bail bond surety, bail bond surety agent, or bail bond producer.~~ Complaints alleging unprofessional conduct shall be submitted in writing to the Department of Insurance.

(1) ~~Investigations shall be completed in the following manner:~~

(a) ~~Upon receipt of a complaint of unprofessional conduct, the commissioner shall provide a copy of the complaint to the person~~

~~against whom the complaint was made, and, if warranted, to the person's surety. The commissioner may edit the copy of the complaint mailed under this subsection as may be necessary to protect the identity or interests of the person making the complaint if the complainant so requests.~~

~~(b) The subject of the complaint shall provide to the commissioner a written response to the complaint within 15 days of the date the complaint was mailed to respondent.~~

~~(c) At the next meeting of the Board, the commissioner shall present the complaint and the action undertaken by the Department to receive comment from the Board.~~

~~(d) After the investigation is completed, the commissioner shall present the findings and recommended disposition to the Board. The Board may concur with the commissioner's recommended disposition, recommend a different disposition, or request additional investigation.~~

~~(i) Disclosures made to the Board under Sections (c) and (d) shall be treated as confidential. Board members may not disclose or act upon any confidential information obtained pursuant to investigations conducted under this Section.~~

~~(ii) If the Board requests additional investigation, the commissioner shall reasonably conduct additional investigation in compliance with the policies and procedures of the Department.~~

~~(a) The commissioner shall present findings to the Board at the next scheduled board meeting, or at a meeting no sooner than 30 days after the Board's request, at the discretion of the Board.~~

~~(b) Upon hearing the results of any additional investigation by the commissioner, the Board shall provide to the commissioner its recommendation within 30 days.]~~

#### R590-186-98. Bonding Limits.

(1) A ~~[n]~~ ~~[insurance bondsman]~~ bail bond agency that maintains a qualified power of attorney from a surety insurer may not maintain outstanding bail bond obligations in excess of the amount allowed by the ~~[insurance company]~~ surety insurer.

(2) A bail bond agency that pledges assets of a letter of credit ~~[bondsman and/]~~ or pledges personal or real ~~[a]~~ property ~~[bondsman]~~ may not maintain outstanding bail bond obligations in excess of the amounts provided in the table below:

TABLE

Financial Requirements

Ratio of Outstanding Bond Obligations to Letter of Credit or Net Worth and Liquidity Amounts

\$250,000 line of credit licensed 0 to 36 months: 5 to 1  
or net worth/\$50,000 licensed over 36 months: 5 to 1  
liquidity)

300,000 or more line of licensed 0 to 36 months: 5 to 1  
credit limit or net worth/ licensed over 36 months: 10 to 1  
at least \$100,000 liquidity

(3) The commissioner may reduce the bonding limit of a letter of credit or a property bail bond [company] agency who has qualified for the 10 to 1 ratio if that bail bond [company]agency's line of credit limit or net worth or liquidity limit falls below the limits stated in Subsection (2) above.

~~[R590-186-10. Publication of Licensed Bail Bond Surety Companies.~~

~~On or before September 1 of each year, the [Board] Department shall publish a list of bail bond [surety companies] agencies licensed to do business in the State of Utah.]~~

R590-186-9 [11]. Definition.

In reference to subsection 31A-35-701(5) "members of their immediate families" shall be defined as: spouse, children, stepchildren, children-in-law, mother, father, brother, sister, mother-in-law, father-in-law, sister-in-law, brother-in-law, step-mother, step-father, step-brother, step-sister, half-brother, and half-sister.

R590-186-10 [12]. Penalties.

Violations of this rule are punishable pursuant to Section 31A-2-308.

R590-186-11 [13]. Enforcement Date.

The commissioner will begin enforcing the provisions of this rule on the rule's effective date. ~~[The commissioner will begin enforcing the revised provision of this rule 45 days from the rule's effective date. Non-revised provisions are enforceable as of the effective date.]~~

R590-186-12 [14]. Severability.

If any provision of this rule or its application to any persons or circumstances is for any reason held to be invalid, the remainder of the rule and the application of the provision to other persons or circumstances shall not be affected thereby. ~~[If any provision or clause of this rule or its application to~~

~~any person or situation is held invalid, such invalidity may not affect any other provision or application of this rule which can be given effect without the invalid provision or application, and to this and the provisions of this rule are declared to be severable.]~~

## Renewal Application for Utah Resident Bail Bond Agency Due July 15

Agency name:	
Agency license number:	
Principal(s) of agency:	
Mailing address:	
Telephone number:	
Email:	

Name of agency principal who attended at least one Bail Bond Oversight Board meeting during prior year:		
Meeting date:		
<i>Utah Code § 31A-35-406(1)(ii)</i>		
Select the financial requirement for licensure that the agency satisfies. Submit with this application the document(s) described below:		
<input type="checkbox"/>	<b>Letter of Credit</b> <i>Utah Code §31A-35-404(1)(a), (b)</i>	An irrevocable letter of credit assigned to the State of Utah from a qualified Utah financial institution
<input type="checkbox"/>	<b>Surety</b> <i>Utah Code §31A-35-404(3)(a), (b)(i)-(iii)</i>	A current qualifying power of attorney issued by a qualified surety insurer
<input type="checkbox"/>	<b>Pledge of Real or Personal Property</b> <i>Utah Code §31A-35-404(2)(a)</i>	A CPA-reviewed financial statement for the current year that highlights net worth and liquid assets  For Utah real estate included in the net worth calculation: <ul style="list-style-type: none"> <li>a certified appraisal report or a current tax notice plus a title letter or report; or</li> <li>a current abstract of title from the county recorder</li> </ul>

Pay applicable renewal fee and submit completed application to:  
Utah Insurance Department  
Suite 3110 State Office Building  
PO Box 164901  
Salt Lake City, UT 84114

